# "The as as boy and Patern Act 1988 (the act)

#### 13 FEB 2006

# Basingstoke Road, Micheldever

Caroull Park,



#### Legend



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Winchester City Council Copyright © LA 08610X

Organisation	Winchester City Council			
Department	Developement Services			
Comments	UPRN: 010000028754			
Date	14 July 2005			
SLA Number	00018301			

Scale: 1:2500

# Caroual Park,

### Basingstoke Road, Micheldever

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13 FFB 2006

Unless the act provides a releva the copy must not be copied without the prior pe the copyright owner."

The council does not accept responsibility for the

Black Wood

PROPOSED GARAGE NORKSHOP

Legend

SCANNED 2 4 FEB 2006

1:1000 Scale:

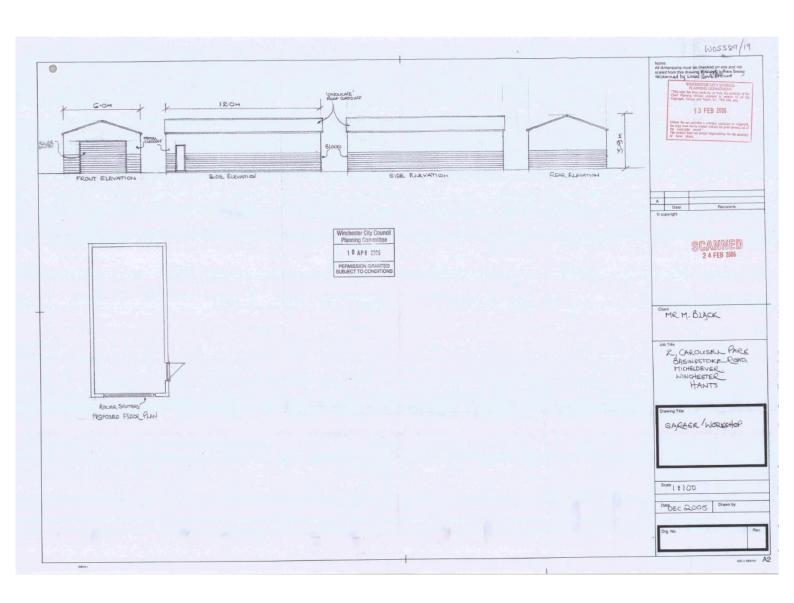
Winchester City Council Planning Committee

1 0 APR 2006

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Winchester City Council Copyright © LA 08610X

Organisation	Winchester City Council			
Department	Developement Services			
Comments	UPRN: 010000028754			
Date	14 July 2005			
SLA Number	00018301			



ISSUED 6 September 2010

#### WINCHESTER CITY COUNCIL

#### **ENFORCEMENT NOTICE**

relating to land at Plot 1,

Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, SO21 3BW

H.N. Bone, Head of Legal Services, Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire, SO23 9LJ

#### IMPORTANT - THIS COMMUNICATION AFFECTS YOUR PROPERTY

# TOWN AND COUNTRY PLANNING ACT 1990 (as amended by the Planning and Compensation Act 1991)

#### **ENFORCEMENT NOTICE**

#### ISSUED BY: WINCHESTER CITY COUNCIL

THIS IS A FORMAL NOTICE which is issued by the Council because it appears to them that there has been a breach of planning control, under Section 171A(1)(a) of the above Act, at the land described below. They consider that it is expedient to issue this notice, having regard to the provisions of the development plan and to other material planning considerations. The Annex at the end of the notice and the enclosures to which it refers contain important additional information.

#### 2. THE LAND AFFECTED

Land at Plot 1, Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, shown edged red on the attached plan ("the Land").

#### 3. THE BREACH OF PLANNING CONTROL ALLEGED

Without planning permission, the material change of use of the Land from use as a Travelling Showperson's site to a use for siting of caravans/residential mobile homes for occupation by persons who are not Travelling Showpersons and the storage of vehicles, equipment and materials in association with the operation of businesses unrelated to that of travelling showpeople.

#### 4. REASONS FOR ISSUING THIS NOTICE

It appears to the Council that the above breach of planning control has occurred within the last ten years.

The Council considers it expedient to issue this Notice because:-

The Land was authorised as a Travelling Showperson's site in order to meet an identified need for permanent pitches for Travelling Showpeople. The site has been designed specifically to allow for the storage and manoeuvring of fairground equipment and rides and includes large open storage areas at the rear of each of the plots. The site has good road transport links (with easy access to the M3 and A303) and is very well screened within the locality.

The use of the site by persons who are not travelling showpeople has resulted in the site not meeting the originally identified need and a net loss of land and accommodation for travelling showpeople within Winchester District.

The Council has reason to believe that a large number of persons occupying the site are gypsies and travellers as defined by Circular 1/2006. Whilst there is an existing demand for sites for gypsies and travellers within the district, the Council wishes to ensure that the site remains a Travelling Showpeople site for the reasons stated above.

The development is therefore contrary to Policy CP21 of the emerging Winchester District Development Framework; and the aims and objectives of Circular 04/2007: Planning for Travelling Showpeople.

The Council do not consider that planning permission should be given, because planning conditions could not overcome these objections to the development.

#### WHAT YOU ARE REQUIRED TO DO:

- (i) Permanently cease the use of the Land for the siting of residential caravans/mobile homes for occupation by persons who are not travelling showpeople (as defined within Paragraph 15 of Circular 04/2007: Planning for Travelling Showpeople),
- (ii) Permanently remove from the Land all caravans/mobile homes, which are shown on the attached plan in their approximate position marked with an "X",
- (iii) Permanently remove from the Land all sheds, areas of hardstanding, dividing walls and fences within each individual plot and any other domestic and business items and equipment unrelated to the occupation of the site by travelling showpeople and their dependents.

#### 6. TIME FOR COMPLIANCE

3 months after this notice takes effect.

#### 7. WHEN THIS NOTICE TAKES EFFECT

This notice takes effect on 8 October 2010 unless an appeal is made against it beforehand.

Date: 6	September 2010							
Signed:		٠.	 			 	 ٠.	

Head of Legal Services, on behalf of: Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire SO23 9LJ

### **Not Set**

### Not Set





Legend



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Organisation	Winchester City Council			
Department Developement Services				
Comments	Not Set			
Date	12 July 2010			
SLA Number	00018301			

Scale: 1:1667

#### **ANNEX**

#### YOUR RIGHT OF APPEAL

You can appeal against this notice, but any appeal must be received or posted in time to be received by the Planning Inspectorate before the date specified in paragraph 7 of the Notice. The enclosed leaflet from the Planning Inspectorate explains what you need to do if you wish to appeal.

Three copies of the enforcement notice are enclosed:

- One is for you to send to the Planning Inspectorate if you decide to appeal,
- (b) Send the second copy of the appeal form and notice to: Head of Legal Services, Winchester City Council, City Offices, Colebrook Street, Winchester, Hants, SO23 9LJ Ref: FS/PL1/11/723
- (c) The third copy is for your own records.

#### WHAT HAPPENS IF YOU DO NOT APPEAL

If you do not appeal against this enforcement notice, it will take effect on the date specified in paragraph 7 of the Notice and you must then ensure that the required steps for complying with it, for which you may be held responsible, are taken within the period(s) specified in paragraph 6 of the notice. Failure to comply with an enforcement notice which has taken effect can result in prosecution and/or remedial action by the Council.



#### Planning Control

City Offices Colebrook Street Winchester Hampshire SO23 9LJ

tel 01962 840 222 fax 01962 841 365

telephone calls may be recorded

website www.winchester.gov.uk

#### Certificate of Service

I, Mr Thomas Ernest Patchell a Principal Planning Officer (Enforcement) employed by Winchester City Council HEREBY CERTIFY THAT on 7 September 2010, I served two copies of an Enforcement Notice (of which this is a true copy) with an explanatory letter addressed to:

The Occupiers

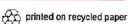
of

Plot 1 Carousel Park Basingstoke Road Micheldever Winchester Hampshire SO21 3BW

By handing it to at the proper address.

Signed:

Dated: 7/9/2010





Planning Control

City Offices Colebrook Street Winchester Hampshire SO23 9LJ

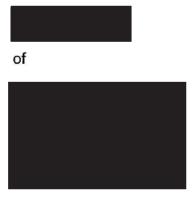
tel 01962 840 222 fax 01962 841 365

telephone calls may be recorded

website www.winchester.gov.uk

#### Certificate of Service

I, Mr Thomas Ernest Patchell a Principal Planning Officer (Enforcement) employed by Winchester City Council HEREBY CERTIFY THAT on 7 September 2010, I served one copy of an Enforcement Notice (of which this is a true copy) with an explanatory letter addressed to:



By handing it to the said person at the proper address.

Signed:

Dated: 4/9/2010





ISSUED 6 September 2010

#### WINCHESTER CITY COUNCIL

#### **ENFORCEMENT NOTICE**

relating to land at Plot 2,

Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, SO21 3BW

H.N. Bone, Head of Legal Services, Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire, SO23 9LJ

#### IMPORTANT - THIS COMMUNICATION AFFECTS YOUR PROPERTY

# TOWN AND COUNTRY PLANNING ACT 1990 (as amended by the Planning and Compensation Act 1991)

#### **ENFORCEMENT NOTICE**

#### ISSUED BY: WINCHESTER CITY COUNCIL

1. THIS IS A FORMAL NOTICE which is issued by the Council because it appears to them that there has been a breach of planning control, under Section 171A(1)(a) of the above Act, at the land described below. They consider that it is expedient to issue this notice, having regard to the provisions of the development plan and to other material planning considerations. The Annex at the end of the notice and the enclosures to which it refers contain important additional information.

#### 2. THE LAND AFFECTED

Land at Plot 2, Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, shown edged red on the attached plan ("the Land").

#### 3. THE BREACH OF PLANNING CONTROL ALLEGED

Without planning permission, the material change of use of the Land from use as a Travelling Showperson's site to a use for siting of caravans/residential mobile homes for occupation by persons who are not Travelling Showpersons and the storage of vehicles, equipment and materials in association with the operation of businesses unrelated to that of travelling showpeople.

#### 4. REASONS FOR ISSUING THIS NOTICE

It appears to the Council that the above breach of planning control has occurred within the last ten years.

The Council considers it expedient to issue this Notice because:-

The Land was authorised as a Travelling Showperson's site in order to meet an identified need for permanent pitches for Travelling Showpeople. The site has been designed specifically to allow for the storage and manoeuvring of fairground equipment and rides and includes large open storage areas at the rear of each of the plots. The site has good road transport links (with easy access to the M3 and A303) and is very well screened within the locality.

The use of the site by persons who are not travelling showpeople has resulted in the site not meeting the originally identified need and a net loss of land and accommodation for travelling showpeople within Winchester District.

The Council has reason to believe that a large number of persons occupying the site are gypsies and travellers as defined by Circular 1/2006. Whilst there is an existing demand for sites for gypsies and travellers within the district, the Council wishes to ensure that the site remains a Travelling Showpeople site for the reasons stated above.

The development is therefore contrary to Policy CP21 of the emerging Winchester District Development Framework; and the aims and objectives of Circular 04/2007: Planning for Travelling Showpeople.

The Council do not consider that planning permission should be given, because planning conditions could not overcome these objections to the development.

#### WHAT YOU ARE REQUIRED TO DO:

- (i) Permanently cease the use of the Land for the siting of residential caravans/mobile homes for occupation by persons who are not travelling showpeople (as defined within Paragraph 15 of Circular 04/2007: Planning for Travelling Showpeople),
- (ii) Permanently remove from the Land all caravans/mobile homes, which are shown on the attached plan in their approximate position marked with an "X",
- (iii) Permanently remove from the Land all sheds, buildings, areas of hardstanding, dividing walls and fences and any other domestic and business items and equipment unrelated to the occupation of the site by travelling showpeople and their dependents [ apart from those fences specifically granted planning permission under reference number 05/01605/FUL (Retrospective planning permission for the erection of fences) and 06/00441/FUL (construction of a garage workshop for the servicing and repair of travelling showman vehicles and equipment).]

#### 6. TIME FOR COMPLIANCE

3 months after this notice takes effect.

#### 7. WHEN THIS NOTICE TAKES EFFECT

This notice takes effect on 8 October 2010 unless an appeal is made against it beforehand.

Date: 6 September 20	10
Signed:	

Head of Legal Services, on behalf of: Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire SO23 9LJ

# **Not Set**

### Not Set





Legend



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Organisation	Winchester City Council	
Department Developement Services		
Comments	Not Set	
Date	12 July 2010	
SLA Number	00018301	

Scale: 1:

1:1667

#### **ANNEX**

#### YOUR RIGHT OF APPEAL

You can appeal against this notice, but any appeal must be received or posted in time to be received by the Planning Inspectorate before the date specified in paragraph 7 of the Notice. The enclosed leaflet from the Planning Inspectorate explains what you need to do if you wish to appeal.

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- One is for you to send to the Planning Inspectorate if you decide to appeal,
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  - Head of Legal Services, Winchester City Council, City Offices, Colebrook Street, Winchester, Hants, SO23 9LJ Ref: FS/PL1/11/723
- (c) The third copy is for your own records.

#### WHAT HAPPENS IF YOU DO NOT APPEAL

If you do not appeal against this enforcement notice, it will take effect on the date specified in paragraph 7 of the Notice and you must then ensure that the required steps for complying with it, for which you may be held responsible, are taken within the period(s) specified in paragraph 6 of the notice. Failure to comply with an enforcement notice which has taken effect can result in prosecution and/or remedial action by the Council.

ISSUED 6 September 2010

#### WINCHESTER CITY COUNCIL

#### **ENFORCEMENT NOTICE**

relating to land at Plot 3,

Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, SO21 3BW

H.N. Bone, Head of Legal Services, Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire, SO23 9LJ

#### IMPORTANT - THIS COMMUNICATION AFFECTS YOUR PROPERTY

# TOWN AND COUNTRY PLANNING ACT 1990 (as amended by the Planning and Compensation Act 1991)

#### **ENFORCEMENT NOTICE**

#### ISSUED BY: WINCHESTER CITY COUNCIL

1. THIS IS A FORMAL NOTICE which is issued by the Council because it appears to them that there has been a breach of planning control, under Section 171A(1)(a) of the above Act, at the land described below. They consider that it is expedient to issue this notice, having regard to the provisions of the development plan and to other material planning considerations. The Annex at the end of the notice and the enclosures to which it refers contain important additional information.

#### 2. THE LAND AFFECTED

Land at Plot 3, Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, shown edged red on the attached plan ("the Land").

#### 3. THE BREACH OF PLANNING CONTROL ALLEGED

Without planning permission, the material change of use of the Land from use as a Travelling Showperson's site to a use for siting of caravans/residential mobile homes for occupation by persons who are not Travelling Showpersons and the storage of vehicles, equipment and materials in association with the operation of businesses unrelated to that of travelling showpeople.

#### 4. REASONS FOR ISSUING THIS NOTICE

It appears to the Council that the above breach of planning control has occurred within the last ten years.

The Council considers it expedient to issue this Notice because:-

The Land was authorised as a Travelling Showperson's site in order to meet an identified need for permanent pitches for Travelling Showpeople. The site has been designed specifically to allow for the storage and manoeuvring of fairground equipment and rides and includes large open storage areas at the rear of each of the plots. The site has good road transport links (with easy access to the M3 and A303) and is very well screened within the locality.

The use of the site by persons who are not travelling showpeople has resulted in the site not meeting the originally identified need and a net loss of land and accommodation for travelling showpeople within Winchester District.

The Council has reason to believe that a large number of persons occupying the site are gypsies and travellers as defined by Circular 1/2006. Whilst there is an existing demand for sites for gypsies and travellers within the district, the Council wishes to ensure that the site remains a Travelling Showpeople site for the reasons stated above.

The development is therefore contrary to Policy CP21 of the emerging Winchester District Development Framework; and the aims and objectives of Circular 04/2007: Planning for Travelling Showpeople.

The Council do not consider that planning permission should be given, because planning conditions could not overcome these objections to the development.

#### WHAT YOU ARE REQUIRED TO DO:

- (i) Permanently cease the use of the Land for the siting of residential caravans/mobile homes for occupation by persons who are not travelling showpeople (as defined within Paragraph 15 of Circular 04/2007: Planning for Travelling Showpeople),
- (ii) Permanently remove from the Land all caravans/mobile homes, which are shown on the attached plan in their approximate position marked with an "X",
- (iii) Permanently remove from the Land all sheds, buildings, dividing walls and fences, vehicles and all other domestic and business items apart from those specifically granted planning permission under reference numbers 05/01605/FUL (Retrospective planning permission for the erection of fences).

#### 6. TIME FOR COMPLIANCE

3 months after this notice takes effect.

#### 7. WHEN THIS NOTICE TAKES EFFECT

This notice takes effect on 8 October 2010 unless an appeal is made against it beforehand.

Date: 6 S	September 2010	
Signed:		•••••

Head of Legal Services, on behalf of: Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire SO23 9LJ

### Not Set

### Not Set





Legend

Scale: 1:1667



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Organisation	Winchester City Council			
Department	Developement Services			
Comments	Not Set			
Date	12 July 2010			
SLA Number	00018301			
SLA Number	00018301			

#### ANNEX

#### YOUR RIGHT OF APPEAL

You can appeal against this notice, but any appeal must be received or posted in time to be received by the Planning Inspectorate before the date specified in paragraph 7 of the Notice. The enclosed leaflet from the Planning Inspectorate explains what you need to do if you wish to appeal.

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#### WHAT HAPPENS IF YOU DO NOT APPEAL

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ISSUED 6 September 2010

#### WINCHESTER CITY COUNCIL

#### **ENFORCEMENT NOTICE**

relating to land at Plot 7,

Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, SO21 3BW

H.N. Bone, Head of Legal Services, Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire, SO23 9LJ

#### IMPORTANT - THIS COMMUNICATION AFFECTS YOUR PROPERTY

# TOWN AND COUNTRY PLANNING ACT 1990 (as amended by the Planning and Compensation Act 1991)

#### ENFORCEMENT NOTICE

#### ISSUED BY: WINCHESTER CITY COUNCIL

1. THIS IS A FORMAL NOTICE which is issued by the Council because it appears to them that there has been a breach of planning control, under Section 171A(1)(a) of the above Act, at the land described below. They consider that it is expedient to issue this notice, having regard to the provisions of the development plan and to other material planning considerations. The Annex at the end of the notice and the enclosures to which it refers contain important additional information.

#### 2. THE LAND AFFECTED

Land at Plot 7, Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, shown edged red on the attached plan ("the Land").

#### 3. THE BREACH OF PLANNING CONTROL ALLEGED

Without planning permission, the material change of use of the Land from use as a Travelling Showperson's site to a use for siting of caravans/residential mobile homes for occupation by persons who are not Travelling Showpersons and the storage of vehicles, equipment and materials in association with the operation of businesses unrelated to that of travelling showpeople.

#### 4. REASONS FOR ISSUING THIS NOTICE

It appears to the Council that the above breach of planning control has occurred within the last ten years.

The Council considers it expedient to issue this Notice because:-

The Land was authorised as a Travelling Showperson's site in order to meet an identified need for permanent pitches for Travelling Showpeople. The site has been designed specifically to allow for the storage and manoeuvring of fairground equipment and rides and includes large open storage areas at the rear of each of the plots. The site has good road transport links (with easy access to the M3 and A303) and is very well screened within the locality.

The use of the site by persons who are not travelling showpeople has resulted in the site not meeting the originally identified need and a net loss of land and accommodation for travelling showpeople within Winchester District.

The Council has reason to believe that a large number of persons occupying the site are gypsies and travellers as defined by Circular 1/2006. Whilst there is an existing demand for sites for gypsies and travellers within the district, the Council wishes to ensure that the site remains a Travelling Showpeople site for the reasons stated above.

The development is therefore contrary to Policy CP21 of the emerging Winchester District Development Framework; and the aims and objectives of Circular 04/2007: Planning for Travelling Showpeople.

The Council do not consider that planning permission should be given, because planning conditions could not overcome these objections to the development.

#### 5. WHAT YOU ARE REQUIRED TO DO:

- (i) Permanently cease the use of the Land for the siting of residential caravans/mobile homes for occupation by persons who are not travelling showpeople (as defined within Paragraph 15 of Circular 04/2007: Planning for Travelling Showpeople),
- (ii) Permanently remove from the Land all caravans/mobile homes, which are shown on the attached plan in their approximate position marked with an "X",
- (iii) Permanently remove from the Land all sheds, areas of hardstanding, dividing walls and fences within each individual plot and any other domestic and business items and equipment unrelated to the occupation of the site by travelling showpeople and their dependents.

#### 6. TIME FOR COMPLIANCE

3 months after this notice takes effect.

#### 7. WHEN THIS NOTICE TAKES EFFECT

This notice takes effect on 8 October 2010 unless an appeal is made against it beforehand.

Date : 6 September 2010
Signed .....

Head of Legal Services, on behalf of: Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire SO23 9LJ

# **Not Set**

#### Not Set





Legend

Scale: 1:1667



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Organisation	Winchester City Council			
Department	Developement Services			
Comments	Not Set			
Date	12 July 2010			
SLA Number	00018301	135		

#### **ANNEX**

#### YOUR RIGHT OF APPEAL

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#### ISSUED 6 September 2010

#### WINCHESTER CITY COUNCIL

#### **ENFORCEMENT NOTICE**

relating to land at Plot 8,

Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, SO21 3BW

H.N. Bone, Head of Legal Services, Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire, SO23 9LJ

#### IMPORTANT - THIS COMMUNICATION AFFECTS YOUR PROPERTY

# TOWN AND COUNTRY PLANNING ACT 1990 (as amended by the Planning and Compensation Act 1991)

#### **ENFORCEMENT NOTICE**

#### ISSUED BY: WINCHESTER CITY COUNCIL

1. THIS IS A FORMAL NOTICE which is issued by the Council because it appears to them that there has been a breach of planning control, under Section 171A(1)(a) of the above Act, at the land described below. They consider that it is expedient to issue this notice, having regard to the provisions of the development plan and to other material planning considerations. The Annex at the end of the notice and the enclosures to which it refers contain important additional information.

#### 2. THE LAND AFFECTED

Land at Plot 8, Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, shown edged red on the attached plan ("the Land").

#### 3. THE BREACH OF PLANNING CONTROL ALLEGED

Without planning permission, the material change of use of the Land from use as a Travelling Showperson's site to a use for siting of caravans/residential mobile homes for occupation by persons who are not Travelling Showpersons and the storage of vehicles, equipment and materials in association with the operation of businesses unrelated to that of travelling showpeople.

#### 4. REASONS FOR ISSUING THIS NOTICE

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The Council considers it expedient to issue this Notice because:-

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#### WHAT YOU ARE REQUIRED TO DO:

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#### TIME FOR COMPLIANCE

3 months after this notice takes effect.

#### 7. WHEN THIS NOTICE TAKES EFFECT

This notice takes effect on 8 October 2010 unless an appeal is made against it beforehand.

Date : 6 September 2010
Signed

Head of Legal Services, on behalf of: Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire SO23 9LJ

# **Not Set**

#### Not Set





Legend

Scale: 1:1667



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Organisation	Winchester City Council			
Department	Developement Services			
Comments	Not Set			
Date	12 July 2010			
SLA Number	00018301			
	1/			

#### **ANNEX**

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ISSUED 6 September 2010

#### WINCHESTER CITY COUNCIL

#### **ENFORCEMENT NOTICE**

relating to land at Plot 9,

Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, SO21 3BW

H.N. Bone, Head of Legal Services, Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire, SO23 9LJ

#### IMPORTANT - THIS COMMUNICATION AFFECTS YOUR PROPERTY

# TOWN AND COUNTRY PLANNING ACT 1990 (as amended by the Planning and Compensation Act 1991)

#### ENFORCEMENT NOTICE

#### ISSUED BY: WINCHESTER CITY COUNCIL

1. THIS IS A FORMAL NOTICE which is issued by the Council because it appears to them that there has been a breach of planning control, under Section 171A(1)(a) of the above Act, at the land described below. They consider that it is expedient to issue this notice, having regard to the provisions of the development plan and to other material planning considerations. The Annex at the end of the notice and the enclosures to which it refers contain important additional information.

#### 2. THE LAND AFFECTED

Land at Plot 9, Carousel Park, Basingstoke Road, Micheldever, Winchester, Hampshire, shown edged red on the attached plan ("the Land").

#### 3. THE BREACH OF PLANNING CONTROL ALLEGED

Without planning permission, the material change of use of the Land from use as a Travelling Showperson's site to a use for siting of caravans/residential mobile homes for occupation by persons who are not Travelling Showpersons and the storage of vehicles, equipment and materials in association with the operation of businesses unrelated to that of travelling showpeople.

#### 4. REASONS FOR ISSUING THIS NOTICE

It appears to the Council that the above breach of planning control has occurred within the last ten years.

The Council considers it expedient to issue this Notice because:-

The Land was authorised as a Travelling Showperson's site in order to meet an identified need for permanent pitches for Travelling Showpeople. The site has been designed specifically to allow for the storage and manoeuvring of fairground equipment and rides and includes large open storage areas at the rear of each of the plots. The site has good road transport links (with easy access to the M3 and A303) and is very well screened within the locality.

The use of the site by persons who are not travelling showpeople has resulted in the site not meeting the originally identified need and a net loss of land and accommodation for travelling showpeople within Winchester District.

The Council has reason to believe that a large number of persons occupying the site are gypsies and travellers as defined by Circular 1/2006. Whilst there is an existing demand for sites for gypsies and travellers within the district, the Council wishes to ensure that the site remains a Travelling Showpeople site for the reasons stated above.

The development is therefore contrary to Policy CP21 of the emerging Winchester District Development Framework; and the aims and objectives of Circular 04/2007: Planning for Travelling Showpeople.

The Council do not consider that planning permission should be given, because planning conditions could not overcome these objections to the development.

#### WHAT YOU ARE REQUIRED TO DO:

- (i) Permanently cease the use of the Land for the siting of residential caravans/mobile homes for occupation by persons who are not travelling showpeople (as defined within Paragraph 15 of Circular 04/2007: Planning for Travelling Showpeople),
- (ii) Permanently remove from the Land all caravans/mobile homes, which are shown on the attached plan in their approximate position marked with an "X",
- (iii) Permanently remove from the Land all sheds, areas of hardstanding, dividing walls and fences within each individual plot and any other domestic and business items and equipment unrelated to the occupation of the site by travelling showpeople and their dependents.

#### 6. TIME FOR COMPLIANCE

3 months after this notice takes effect.

#### 7. WHEN THIS NOTICE TAKES EFFECT

This notice takes effect on 8 October 2010 unless an appeal is made against it beforehand.

Date : 6 September 2010
Signed

Head of Legal Services, on behalf of: Winchester City Council, City Offices, Colebrook Street, Winchester, Hampshire SO23 9LJ

# Not Set

#### Not Set





Legend



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Organisation	Winchester City Council
Department	Developement Services
Comments	Not Set
Date	12 July 2010
SLA Number	00018301
	14:

Scale:

1:1667

#### **ANNEX**

#### YOUR RIGHT OF APPEAL

You can appeal against this notice, but any appeal must be received or posted in time to be received by the Planning Inspectorate before the date specified in paragraph 7 of the Notice. The enclosed leaflet from the Planning Inspectorate explains what you need to do if you wish to appeal.

Three copies of the enforcement notice are enclosed:

- One is for you to send to the Planning Inspectorate if you decide to appeal,
- (b) Send the second copy of the appeal form and notice to:-
  - Head of Legal Services, Winchester City Council, City Offices, Colebrook Street, Winchester, Hants, SO23 9LJ Ref: FS/PL1/11/723
- (c) The third copy is for your own records.

#### WHAT HAPPENS IF YOU DO NOT APPEAL

If you do not appeal against this enforcement notice, it will take effect on the date specified in paragraph 7 of the Notice and you must then ensure that the required steps for complying with it, for which you may be held responsible, are taken within the period(s) specified in paragraph 6 of the notice. Failure to comply with an enforcement notice which has taken effect can result in prosecution and/or remedial action by the Council.



Winchester City Council Planning Department

0 7 OCT 2010

## RECEIVED

# LPA 10 Planning Applications

PO Box 497 City Offices Winchester SO23 3DD

Email: planning@winchester.gov.uk

## Application for Planning Permission. Town and Country Planning Act 1990

Publication of applications on planning authority websites.

Please note that the information provided on this application form and in supporting documents may be published on the Authority's website. If you require any further clarification, please contact the Authority's planning department.

Title: Mr	First name: M		Surname: Bla	ch	
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Company name					
Street address:	c/o agent		7	Country National Code Number	Extension Number
			Telephone number:		
			Mobile number:		
Town/City			Mobile Humber:		
County:			Fax number:		
Country:		• •	Email address:		
Postcode:					
Aravau an accet	acting on behalf of the applicant?	Ø V	∩ No		
Are you an agent	acting on behalf of the applicants	Yes	O NO		
<ol><li>Agent Nam</li></ol>	e, Address and Contact Details	·			
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Title: Mr Company name:	First Name: Matthew  Green Planning Solutions LLP		Surname: Gre		
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	Green Planning Solutions LLP  Unit D Lunesdale  Upton Magna Business Park  Upton Magna  Shrewsbury		Telephone number:  Mobile number;	Country National	
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Company name: Street address: Town/City County: Country: Postcode:	Green Planning Solutions LLP  Unit D Lunesdale  Upton Magna Business Park  Upton Magna  Shrewsbury  Shropshire  United Kingdom  SY4 4TT		Telephone number:  Mobile number:  Fax number:	Country National	
Company name: Street address: Town/City County: Country: Postcode:	Green Planning Solutions LLP  Unit D Lunesdale  Upton Magna Business Park  Upton Magna  Shrewsbury  Shropshire  United Kingdom		Telephone number:  Mobile number:  Fax number:	Country National	
Company name: Street address: Town/City County: Country: Postcode:  3. Description	Green Planning Solutions LLP  Unit D Lunesdale  Upton Magna Business Park  Upton Magna  Shrewsbury  Shropshire  United Kingdom  SY4 4TT  Tof the Proposal  se proposed development including any change	ge of use:	Telephone number:  Mobile number:  Fax number:	Country National	
Company name: Street address: Fown/City County: Country: Postcode: B. Description	Green Planning Solutions LLP  Unit D Lunesdale  Upton Magna Business Park  Upton Magna  Shrewsbury  Shropshire  United Kingdom  SY4 4TT	ge of use:	Telephone number:  Mobile number:  Fax number:	Country National	
Company name: Street address: Fown/City County: Country: Postcode: B. Description Please describe th	Green Planning Solutions LLP  Unit D Lunesdale  Upton Magna Business Park  Upton Magna  Shrewsbury  Shropshire  United Kingdom  SY4 4TT  Tof the Proposal  se proposed development including any change		Telephone number:  Mobile number:  Fax number:  Email address:	Country National	

4. Site Address	Details	•
Full postal address	of the site (including full postcode where available)	Description:
House:	Suffix:	
House name:	Carousel Park	<b>→</b>
Street address:	Micheldever	
		<b>=</b>
Town/City:	Winchester	<b>=</b>
County:	Hampshire	<del>-</del>
Postcode:	SO21 38W	<b>-</b>
Description of loca	tion or a grid reference d if postcode is not known):	
Easting:	454423	$\neg$
Northing:	142649	
5. Pre-applicat	ion Advice	
	rior advice been sought from the local authority about this appli	cation? Yes   No
=		
6. Pedestrian	and Vehicle Access, Roads and Rights of Way	
Is a new or altered	vehicle access proposed to or from the public highway?	○ Yes    ● No
Is a new or altered	pedestrian access proposed to or from the public highway?	○ Yes    ● No
Are there any new	public roads to be provided within the site?	Yes   No
Are there any new	public rights of way to be provided within or adjacent to the site	
•		
Do the proposals in	equire any diversions/extinguishments and/or creation of rights	of way? ( Yes ( No
7. Waste Stora	ge and Collection	
Do the plans incor	porate areas to store and aid the collection of waste?	Yes   No
	oorate areas to store and aid the collection of waste? s been made for the separate storage and collection of recyclable	
Have arrangement	s been made for the separate storage and collection of recyclable	
Have arrangement  8. Authority E	s been made for the separate storage and collection of recyclable  nployee/Member	
Have arrangement  8. Authority E	s been made for the separate storage and collection of recyclable  nployee/Member	
8. Authority English With respect to the (a) a me (b) an e	s been made for the separate storage and collection of recyclable  nployee/Member  Authority, I am: ember of staff lected member	
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9. (Materials continued)							
Doors - description:							
Description of existing materials and finishes:							
See							
Description of proposed materials and finishes:							
See Plans							
Boundary treatments - description:							
Description of existing materials and finishes:							
See Plans							
Description of proposed materials and finishes:							
See Plans							
Vehicle access and hard standing - description:							
Description of existing materials and finishes:							
See Plans		· · · · · · · · · · · · · · · · · · ·					
Description of proposed materials and finishes:							
See Plans	···		·				
Lighting - add description							
Description of existing materials and finishes:  N/A		<del></del>					
			<u> </u>				
Description of proposed materials and finishes:  N/A							
		-					
Others - description:							
Type of other material: See Plans							
Description of existing materials and finishes:							
See Plans	****						
Description of proposed materials and finishes:							
See Plans							
Are you supplying additional information on submitted r	plan(s)/drawing(s)/design and access s	tatement?	⊖ Ver O Ne				
-	Are you supplying additional information on submitted plan(s)/drawing(s)/design and access statement?  (a) Yes (b) No  If Yes, please state references for the plan(s)/drawing(s)/design and access statement:						
09_313_D&A Statement							
09_313_001 Location Plan							
09_313_002 Site Layout							
09_313_003 Building Plans and Elevations							
10. Vehicle Parking							
-							
Please provide information on the existing and proposed	T						
Type of vehicle	Existing number	Total proposed (including spaces	Difference in				
Cars	of spaces	retained)	spaces				
Light goods vehicles/public carrier vehicles	0	0	0 .				
	0	0	0				
Motorcycles	0	0	0				
Disability spaces	0	0	0				
Cycle spaces	0	0	0				
Other (e.g. Bus)	0	0	0				
Short description of Other							
11. Foul Sewage							
Please state how foul sewage is to be disposed of:							
Mains sewer	Package treatment plant	Unknown					
	r ackage treatment plant	J Unknown					
		•					
Septic tank	Cess pit	)					
Septic tank Other	Cess pit	]					
Other		) 					
_		No C Unknown					

12. Assessment of Flood Risk
Is the site within an area at risk of flooding? (Refer to the Environment Agency's Flood Map showing flood zones 2 and 3 and consult Environment Agency standing advice and your local planning authority requirements for information as necessary.)  Yes  No
If Yes, you will need to submit an appropriate flood risk assessment to consider the risk to the proposed site.
Is your proposal within 20 metres of a watercourse (e.g. river, stream or beck)?
Will the proposal increase the flood risk elsewhere? — Yes • No
How will surface water be disposed of?
Sustainable drainage system Main sewer Pond/lake
Soakaway Existing watercourse
13. Biodiversity and Geological Conservation
To assist in answering the following questions refer to the guidance notes for further information on when there is a reasonable likelihood that any important biodiversity or geological conservation features may be present or nearby and whether they are likely to be affected by your proposals.
Having referred to the guidance notes, is there a reasonable likelihood of the following being affected adversely or conserved and enhanced within the application site, OR on land adjacent to or near the application site:
a) Protected and priority species
Yes, on the development site Yes, on land adjacent to or near the proposed development • No
b) Designated sites, important habitats or other biodiversity features
Yes, on the development site Yes, on land adjacent to or near the proposed development • No
c) Features of geological conservation importance
Yes, on the development site Yes, on land adjacent to or near the proposed development • No
14. Existing Use
14. Existing Use Please describe the current use of the site:
Please describe the current use of the site:  Travelling Showperson Site  Is the site currently vacant?  Yes  No
Please describe the current use of the site:  Travelling Showperson Site
Please describe the current use of the site:  Travelling Showperson Site  Is the site currently vacant?  Yes  No  Does the proposal involve any of the following?
Please describe the current use of the site:  Travelling Showperson Site  Is the site currently vacant?  Yes  No  Does the proposal involve any of the following?  If yes, you will need to submit an appropriate contamination assessment with your application.
Please describe the current use of the site:  Travelling Showperson Site  Is the site currently vacant?  Yes No  Does the proposal involve any of the following?  If yes, you will need to submit an appropriate contamination assessment with your application.  Land which is known to be contaminated?  Yes No
Please describe the current use of the site:  Travelling Showperson Site  Is the site currently vacant?  Yes No  Does the proposal involve any of the following?  If yes, you will need to submit an appropriate contamination assessment with your application.  Land which is known to be contaminated?  Yes No  Land where contamination is suspected for all or part of the site?  Yes No
Please describe the current use of the site:  Travelling Showperson Site  Is the site currently vacant?  Yes No  Does the proposal involve any of the following?  If yes, you will need to submit an appropriate contamination assessment with your application.  Land which is known to be contaminated?  Yes No  Land where contamination is suspected for all or part of the site?  Yes No  A proposed use that would be particularly vulnerable to the presence of contamination?  Yes No
Please describe the current use of the site:  Travelling Showperson Site  Is the site currently vacant?
Please describe the current use of the site:  Travelling Showperson Site  Is the site currently vacant?
Please describe the current use of the site:    Travelling Showperson Site
Please describe the current use of the site:    Travelling Showperson Site
Please describe the current use of the site:    Travelling Showperson Site
Please describe the current use of the site:    Travelling Showperson Site   St he site currently vacant?
Please describe the current use of the site:    Travelling Showperson Site

10 Er	ployment						_
17, 61	npioyment						
If know	n, please comple	ete the followin	g information regarding e	mployees:			
	)		Full-time	Part-time		Equivalent number of full-time	
	Existing emp	<u> </u>	0	0		0	
Щ	Proposed em	ployees	0	0		0	رك
20. Ho	urs of Open	ing					
	-	-	ning for each non-resident	ial use proposed:			
		Monday to Fri		Saturday		Sunday and Dank Halidaya No.	٦
Use	Sta		nd Time		nd Time	Sunday and Bank Holidays Not Start Time End Time Known	, ا
21 5	e Area						₹
21. 31.	e Alea						
What is	the site area?	01,50	hectares				
=							≾
22. In	dustrial or C	ommercial i	Processes and Mach	inery			
Please of	lescribe the action action in the control of the co	vities and proce h may be install	sses which would be carrie	ed out on the site and the	end products in	including plant, ventilation or air conditioning. Please include the	
N/A	micry which	orney be mistan	ed on sice.		<u>-</u>		٦
Is the p	roposal for a wa	ste managemen	nt development?	C Yes	No		_
							$\prec$
23. Ha	zardous Sui	ostances					
Is any h	azardous waste	involved in the	proposal?	◯ Yes ⊙ No			
24. Sit	e Visit						
Can the	site be seen fro	m a public road	, public footpath, bridlewa	y or other public land?			
		y needs to make	an appointment to carry	out a site visit, whom sho	uld they contac	ct? (Please select only one)	
● The	e agent	C The applic	ant Other person	n			
25. 60	rtificates (Co	artificate R)					$\preceq$
25. 66	raneares (C	in incute b,				_	
	. 1	Town and Cour		Certificate of Ownership ent Management Proced		B d) Order 2010 Certificate under Article 12	
l certify/	The applicant co ion, was the own	ertifies that I hav	e/the applicant has given	the requisite notice to ever	eryone eise (as	s listed below) who, on the day 21 days before the date of this rs left to run) of any part of the land or building to which this	
applicat	ion relates.					section of any part of the land of building to which this	_
Notice r	ecipient	'				Date notice served	╝
Title: A	Ar	First name:	Matthew		Surname:	Green	
Person r	ole: Agent		Declaration date:	24/09/2010		Declaration made	J
25. Certificates (Agricultural Land Declaration)							
	renicates (n)	gricuitara	and Declaration,	Agricultural Land D	eclaration		
						d) Order 2010 Certificate under Article 12	
			st Complete Either A or B cation relates is, or is part (	of an agricultural holding.			,
			·		1/		
			equisite notice to every pe on all or part of the land to			no, on the day 21 days before the date of this application, below:	>
If any pa	rt of the land is	an agricultural h	nolding, of which the appli	cant is the sole tenant, the	applicant sho	ould complete part (B) of the form by writing 'sole tenant -	
	icable' in the firs			Annually the	- State State of the	part (a) and roundy mining sole tenting	
Title: K	4.	Eirst Name	Matthew			G	٦l
Title: N		First Name:	Matthew Deslaration date:	24/00/2010	Surname:		ᆀ
r erson r	ole: Agent		Declaration date:	24/09/2010	<u> </u>	Declaration Made	ر
26. De	claration			-			$\supset$
			on/consent as described in itional information.	n this form and the	$\boxtimes$		ĺ
			каона ниотнацоп.				
Date	24/09/2010	- 1				1.71	- 1

Client:

Date:

Maurice Black

Project Title: Carousel Park, Micheldever, Winchester

Project Ref:

09\_313\_BLAC3

29/09/2010

GREEN PLANNING SOLUTIONS LLP

Unit D Lunesdale, Upton Magna Business Park, Upton Magna,

Shrewsbury SY4 4TT

Tel: 01743 709364 email: admin@gpsllp.co.uk

Planning Department

**DESIGN & ACCESS STATEMENT** 

**0.7** UCT 2013

Site:

Carousel Park, Micheldever, Winchester, Hampshire, SO213BW ED

Applicant:

Maurice Black

Application for:

The use of land as a travelling showpersons site.

1.0 Brief & design process.

> 1.01 The applicant seeks permission to provide the use of land as a travelling showpersons site

2.0 Location and Layout

> 2.01 The site lies in an area of countryside approximately 2 km north of East Stratton. It is located on the A33 lying to the west of this road. The site is bounded; to the north and west by woodland and to the east and south by agricultural land. The nearest bus stop is at the entrance to the site and provides a regular service to the surrounding towns and villages and the services therein.

2.02 The application site has an area of 1.50 hectares.

2.03 The single storey utility/day rooms are positioned to allow convenient access to the stationed caravans during the day. The utility/day rooms will provide facilities that enable the occupants of the caravans to minimize the recognised hazards associated with cooking and fire in the close confines of caravans and provide facilities for washing and bathing and the maintenance of basic hygiene.

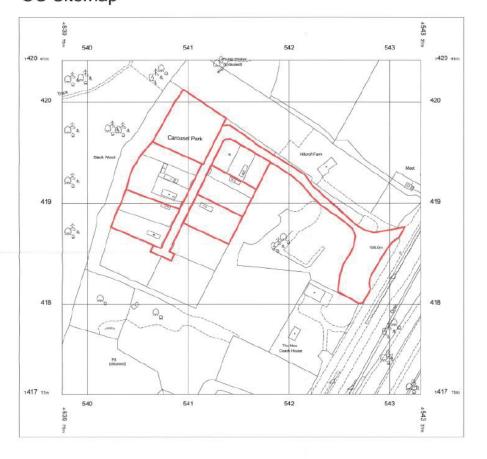
#### Appearance and Access 3.0

- The site is accessed from the A33 to the east of the land a main access track enters to the north east of 3.01 the site and feeds each plot to the centre of the site.
- 3.02 As the proposals are for private use with no public access required it has reasonably been determined that no specific provision for disabled access is required.
- The materials overall scale and form of the utility/day-room building are appropriate to a countryside 3.03 location with features typical of the tradition of agricultural buildings of this scale in the countryside.



N

## Ordnance Survey OS Sitemap



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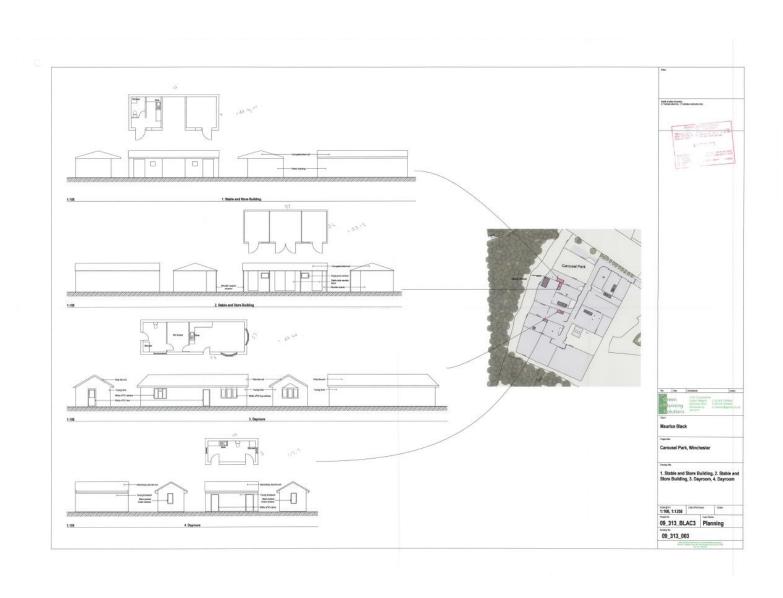
1:1250

Maurice Black

Carousel Park, Winchester

Location Plan

09\_313\_BLAC3 Planning
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## **Appeal Decisions**

Inquiry opened on 11 October 2011 Site visits made on 11 and 14 October 2011

#### by D E Morden MRTPI

an Inspector appointed by the Secretary of State for Communities and Local Government

**Decision date: 9 December 2011** 

Land at Carousel Park, Basingstoke Road, Micheldever, Hants, SO21 3BW

Appeal A: APP/L1765/C/10/2138144 (Plot 1)
Appeal B: APP/L1765/C/10/2138149 (Plot 2)
Appeal C: APP/L1765/C/10/2138150 (Plot 3)
Appeal D: APP/L1765/C/10/2138152 (Plot 7)
Appeal E: APP/L1765/C/10/2138153 (Plot 8)
Appeal F: APP/L1765/C/10/2138155 (Plot 9)

Summary of Decisions: The appeals are allowed and the Notices all as corrected and varied are quashed as set out in the Formal Decisions at paragraphs 29 - 34 below.

Appeal G: APP/L1765/A/11/2148378 Land forming Plots 1-3 and Plots 7-9 Carousel Park, Basingstoke Road, Micheldever, Hants, SO21 3BW

Decision: I take no further action on this appeal.

#### **Application for costs**

1. At the Inquiry an application for costs was made by the appellants against Winchester City Council. This application is the subject of a separate Decision.

#### **Procedural/Preliminary matters**

- 2. There was considerable discussion at the start of the inquiry (and one or two long adjournments) to clarify a number of matters in the enforcement notices and the appellants' exact grounds of appeal. During the discussions a number of concessions were made by both parties and various grounds of appeal were withdrawn and certain requirements in the Notices deleted. A number of agreements were reached and I deal with these in detail below.
- 3. Looking firstly at the Notices themselves, the parties agreed that there had been a sale of some land and what was shown as Plots 1 and 2 on the Notice Plans was no longer correct. A strip of land shown as being part of Plot 1 had been sold to Plot 2 (reflected by the plot boundaries shown on the application the subject of the S78 appeal) and it was agreed that I should correct the Notice Plans to reflect this change in ownership, particularly as that strip of land, now in Plot 2, contained a building/structure.
- 4. Turning to the allegations (all six were identical), it was agreed that all should include 'the erection of buildings/structures on the land'. Some Notices had included a requirement to remove various buildings/structures but none showed all the buildings/structures on the various plots and not all the Notices

- required their removal. Whilst this was widening the scope of the Notices it was agreed by both parties as they were keen to sort out matters at this inquiry rather than possibly having to go through any part of the process again.
- 5. There was also agreement that a lot of the buildings/structures could remain either because it was accepted that they were immune from enforcement action or because the Council agreed not to require their removal. I will vary the requirements as well as correcting all the Notices to reflect the agreements reached and identify the buildings that the Council still wanted the appellants to remove.
- 6. The Notices for Plots 1, 2, 7, 8 and 9 had included a requirement to remove areas of hard standing. I suggested that all the Notices should include the laying of areas of hard standing in the allegation but following discussions after the first site visit it was agreed to delete any reference to a hard standing in any of the Notices. Much had been approved in the original planning permission and whilst some had been laid without permission within the four years preceding the issue of the notices, the Council agreed (as with some of the buildings/structures) to take no further action on that. Again, I will correct/vary the Notices as necessary to reflect the agreements reached.
- 7. There was discussion concerning the various walls and fences that had been erected on the plots and agreement was reached regarding some of those. The Notices will be varied to set out only those that the Council wish to see removed (basically some internal dividing walls/fences on plots 1, 7, 8 and 9). The Council also stated that it was content to delete the requirement (which was in all the Notices) to remove 'any other domestic and business items and equipment unrelated to the occupation of the site by travelling show people and their dependents.' I will also make that variation to the Notices.
- 8. In showing the additional up to date information (referred to in the paragraphs above) on the corrected plans there will be some caravans/mobile homes marked that were not there when the Notices were issued and there will be others that were shown that have since been moved off the land. Other than on Plot 8 (where the caravan that was there has been replaced by a structure that the Council wishes to see removed) I will show all the caravans/mobile homes that I found and all those that were there on the date the Notices were issued. I will vary the requirements so that they require all caravans/mobile homes to be removed not just those marked in a particular way on the plans.
- 9. One further matter concerns the use of the word 'permanently' in all of the requirements. Its inclusion is superfluous and I shall vary the requirements to delete it. Should any of the requirements of a confirmed Notice not be complied with at any time in the future, the Council can take immediate action by prosecution; the word 'permanently' is not necessary.
- 10. On the basis of the discussions and the subsequent agreements reached by the parties the appellants withdrew in their entirety all the appeals on grounds (c) and (d). They continued to seek planning permission through the ground (a) appeals for the remaining buildings/structures and walls/fences that the Council wished to see removed. In my view there will be no injustice caused to any party if I determine the appeals on this basis. Corrected plans are attached to the decision to show the correct boundaries to Plots 1 and 2 and to identify all fences, walls, structures and buildings on the plots with those that the Council wish to see removed clearly marked by hatching and/or notation.

11. Evidence on factual matters at the Inquiry was taken on oath.

#### The appeals on Ground (b) - Appeals A - E

12. The appellants submitted two separate arguments on this ground; firstly, that the planning permission should be interpreted as being simply 'use as a residential caravan site' and not restricted to just travelling show people and secondly, that the occupants, in any event, were travelling show people so even if the permission restricted who could occupy the site, the existing occupants came within that restriction. If either argument was successful, there had been no breach of planning control, so the appeals should succeed and the Notices should be guashed.

### The 2003 planning permission

- 13. Dealing with the appellants claim regarding the planning permission, it was granted in 2003 (on an application made in 2002). On the application forms the proposal was described as 'Change of use of land to travelling show people's use'. Planning permission was granted (subject to 15 conditions and following the completion of a s.106 agreement) on 2 October 2003 with the same description of the development in the decision notice heading. Whilst there were conditions restricting the number of residential caravans that could be sited on the pitches to three, the number of pitches on the site to nine and the number of people to 50 at any one time, none of the conditions attached to the planning permission restricted the occupation of the development to travelling show people.
- 14. There was no dispute that the permission had been implemented and, so far as could be determined from the available records, conditions that required various matters to be agreed had been submitted and implemented. There was no submission, therefore, that what had taken place was development without any planning permission.
- 15. There have been a number of Court judgements which over the years have set out the principles to be followed in seeking to construe the scope of a planning permission and no submissions were made suggesting any alternative views on the general points set out for example in *R v Ashford BC Ex parte Shepway DC [1999] PLCR* and *I'm Your Man v SSE [1999] PLCR 109* (a case upon which the appellants placed great emphasis and dealt with one particular aspect which I shall come on to after the more general principles).
- 16. In Ashford which itself referred to two earlier decisions (Slough BC v SSE [1995] JPL 1128 and Miller-Mead v MOHLG [1963] 2 QB 196) the Court restated that the general rule is that, in construing a planning permission which is clear, unambiguous and valid on its face, regard may only be had to the planning permission itself, including the conditions and the express reasons given for imposing those conditions. The rule excludes the planning application and other extrinsic evidence unless the planning permission incorporates it by reference (the reason being that the public should be able to rely on a document which is plain on its face and without having to consider whether there is any discrepancy between the permission and the application).
- 17. It went on further to state that there was no magic formula on incorporation; some words sufficient to inform a reasonable reader that an application forms part of the permission are needed such as 'in accordance with the plans and

application' or 'on the terms of the application' and in either case those words appearing in the operative part of the permission dealing with the development and the terms in which the permission is granted. In these appeals there was no dispute that what was permitted was the 'Change of use of agricultural land to travelling show people's site' in accordance with the terms of the application and plans submitted on 18 April 2002 as amended by the plans submitted on 6 January 2003.

- 18. Two issues therefore arise concerning the 2003 planning permission. Firstly, does the Court's decision in *I'm Your Man* mean, as claimed by the appellant, that the planning permission is actually unrestricted and not limited to occupation only by travelling show people. Secondly, notwithstanding any conclusion that might be reached on the first issue, does the s.106 agreement affect that and in particular, as claimed by the Council, does it actually form a legitimate part of the 2003 planning permission (and thereby still restrict the occupancy of the site).
- 19. The appellant submitted that the decision of the High Court in *I'm Your Man* was quite explicit and apposite with the facts of these appeals. In that case the Court decided that a local planning authority in granting a planning permission had no power to impose a limitation on that permission other than through the imposition of a planning condition. If the Council had wished to limit the use of the land to travelling show people it should have included a condition to say so; it cannot rely on the description of the development in the decision notice to do that.
- 20. The Council in its written Rebuttal Statement (submitted sometime before the opening of the inquiry) acknowledged that *I'm Your Man* had decided that the description set out in any planning permission did not in itself restrict the use of any site or building. In closing submissions the Council made an additional and different point regarding *I'm Your Man* and also other points regarding the s.106 agreement (an agreement that it acknowledged in any event was seriously flawed and almost unenforceable due to it being virtually impossible for any individual to satisfy all the restrictions).
- 21. The Council submitted that the *I'm Your Man* decision referred to a temporary planning permission not a planning use itself (and it therefore related to a time limitation which was a limitation that could only be imposed by a planning condition). In that case the character of the use would not alter whether it was something which had temporary permission or had permanent permission.
- 22. The Council submitted that in the appeal cases that was not the situation at all. Here, the land had a specific use and the description of the development in the decision not only described the lawful occupation of the site by travelling show people but also the nature and type of the various component activities which could be lawfully carried on from the site with such a permission.
- 23. I acknowledge that it is a matter of law but in my view, *I'm Your Man* decided a point of principle concerning limitations on planning permissions; it was not concerned with the detail of what type of limitation was being debated. In these circumstances I conclude that it is clear that the 2003 planning permission is not limited as there is no condition attached to it that restricts occupancy and the legal agreement, which does contain a restriction, was not incorporated into the permission.

- 24. Turning to the s.106 agreement, whilst I acknowledge that the Council's submissions on this also concern a matter of law, I do not agree with its claim on the point made (the relevance of the s.106). The s.106 agreement was a pre-requisite that needed to be agreed and in place before a planning permission was granted. It imposed restrictions on the occupants of the land, which can be enforced by appropriate injunctive proceedings and runs in parallel with the planning permission. It might have been incorporated into the planning permission for example, by a condition that stated occupation of the site was limited to those individuals set out in the legal agreement but no such condition was imposed.
- 25. It is a legal and technically enforceable contract (although not through planning legislation relating to enforcement) but it is not in my view a legitimate part of the planning permission. As the appellant submitted, and the Council accepted, contravening the s.106 agreement is a matter that can only be pursued through the courts. I conclude, therefore, that the agreement does not form part of the planning permission itself and its restrictions, therefore, have no bearing on a proper interpretation of the planning permission.
- 26. Taking all these factors into consideration I conclude that the 2003 permission, in line with the decision in *I'm Your Man*, is for the use of the land as a residential caravan site with no restrictions on who may occupy the site. In those circumstances the appeals succeed on ground (b) and the notices as corrected and varied will be quashed.
- 27. The second point submitted in respect of ground (b) and the appeals on grounds (a), (c), (d), (f) and (g) do not fall to be considered. Additionally, the s78 appeal as submitted is for the use of the land as a travelling showman's' site. Bearing in mind my decision on the s174 appeals, no permission is needed to use the land as a travelling showman's' site as to do so would not involve development; no planning permission is, therefore, required for such use. In those circumstances I take no further action on the s78 appeal.
- 28. There is still a legal agreement that technically can be enforced through the courts if the Council considers that anyone is occupying the site in contravention of the restrictions contained within it. I acknowledge that the appellants wished me to determine whether they were travelling show people or gypsies/travellers (by definition in the relevant Circulars the two are mutually exclusive in planning land use terms) or indeed neither of those. In my view it would only be appropriate for me to do that if it were a necessary part of my determination of any of these appeals. That is not the case and in those circumstances I do not consider it would be appropriate for me to comment on a matter which the courts might have to determine at some point in the future.

#### **Formal Decisions**

#### Appeal A: APP/L1765/C/10/2138144 (Plot 1)

- 29. I direct that the enforcement notice be corrected as follows:
  - i) by substituting Plan A annexed to this decision for the plan attached to the notice:
  - ii) by deleting the words 'the attached plan' in section 2 and substituting therefor the words 'Plan A attached to the appeal decision';