

**Winchester  
District accounts  
for 4.4% of all  
force crime**

**District Population**  
Urban 42.8%  
Rural 57.2%  
With 7,400 additional  
dwellings by 2023

**Businesses:**  
8,010 enterprises across the  
district

**Population:**  
Forecast to increase  
from 121,000 – 137,100  
by 2023

**Deprivation:**  
Rank 17<sup>th</sup> /18 least deprived  
constituency in Hampshire

**Households:**  
51534 households in the  
district by 2022.

36.1% of household waste  
collected is sent for reuse,  
recycling or composting

Average age of 42 (40.1  
nationally) Ratio of  
48.8% Male  
51.2% Female

2.8% of the population 16+ are  
unemployed

Winchester Community Safety Partnership has a statutory duty to undertake a review of crime & disorder across the district each year. The following information has been produced using data extracted from InterAct<sup>1</sup>, for the data collection period 1st April 2020 to 31<sup>st</sup> March 2021, contextual information from our partners and wherever possible, comparative data<sup>2</sup>.

In addition, the Partnership has ensured that the priorities identified within this strategic assessment directly link to the priorities of other partner strategies i.e. Hampshire Constabulary, Hampshire & Isle of Wight Police & Crime Commissioner report, Hampshire County Community Safety Strategic Assessment.

Each of the priority actions outlined below will be monitored against performance and partnership activity. Using InterAct, and partner performance updates from the wider partnership, we will ensure reports are made available to the public and partners alike. In addition an annual report is presented to council committee as part of a formal scrutiny process.

In these unprecedented times the CSP has also taken into consideration the impact that COVID19 has had in relation to crime and disorder incidents.

The results from the strategic assessment and other partner strategies have been used to inform the priorities for the year 2021/22, as outlined on the final page of this document.

It is important to note that within this reporting period the Domestic Homicide Review came to fruition and the relevant outcome report and documents have been sent to the Home Office for quality assurance. As a result of the review an Action Plan has been put in place to deliver against the recommendations emerging from the report.

<sup>1</sup> InterAct – is a multi-agency data collection tool which is managed by the Office of the Police and Crime Commissioner.

<sup>2</sup>Comparative data – there is not always the opportunity to provide comparative data and this is either due to the fact that it is not available using the collection tool or because some partners have changed their recording methods. Headline data shows the actual figures in terms of increase or decrease, if there is any comparative data available it will be included in brackets with red being an increase and green a decrease.

# Delivery Plan 2020/21 Priority Outcomes

## Domestic Abuse

- Domestic Homicide Review completed and submitted to the Home Office for quality assurance. The development of SMART action plan to deliver on recommendations made has also been completed.
- Formal Action Taken (FAT) outcome for 2020/21 – Averaged at 10.75%
- Hampshire Constabulary made 17 disclosures under Clare's Law: 7 Right to ask, 10 Right to know.
- Snap shot from Q4: 1 Domestic Violence Protection Notice (DVPN) and 1 Domestic Violence Protection Order (DVPO) issued.
- Domestic abuse support groups continued to be delivered virtually throughout 2020. 15 groups per week were open to Winchester residents.
- Increased access of community based support by victims.
- 119 clients were referred to other STOP Domestic Abuse service areas and received relevant support.

## Quality of Life

- Public Space Protection Order (Alcohol Control Zone) extended for a further 3 years
- 5 alcohol confiscations carried out, most individuals dispose of alcohol voluntarily upon request.
- Impact of Covid19 presented to Scrutiny Committee in March 2021.
- 3 ASB dispersal orders put in place to manage ASB caused by large gatherings and drinking.
- FAT outcome for Public order averaged 13.3% in 20/21
- 7 Community Protection warnings and 2 Community Protection orders issued.
- 13 identified ASB hotspot locations proactively managed and monitored in conjunction with partner agencies.
- ASB satisfaction survey delivered in 2020 - 23.1% response rate.
- Hampshire & Isle of Wight Fire & Rescue Service conducted Safe and Well visits to 500 addresses resulting in 37 safeguarding referrals made for 34 individuals.
- 7 reports of fly tip on private land reported. 6 investigated, 5 cases progressed through the council Enforcement Panel.

## Drug Related Harm

- FAT outcome for drugs 2020/21 - 82.15% (possession), 34% (trafficking)
- Planned pro-active operations undertaken on a fortnightly basis.
- Out of court disposals introduced Jan 2021. Snapshot from Q4: 207 occurrences: 92 charged/summons, 18 conditional caution, 15 caution, 82 community resolution.
- Op monument (September 2020) in collaboration with Met. police - 5 search warrants executed ½ Kg of drugs recovered and nearly £7K found. 3 Offenders from London linked to drug trafficking in Winchester charged with conspiracy to supply and the deal line was closed.
- Increased focus on hidden harm : Hotel Watch scheme pilot (launched) aimed at raising awareness of those who may be vulnerable to Trafficking and Exploitation. Encourages hotel staff to report suspicious behavior appropriately.

# Headline Data 2020/21

## Violence (injury):

682 (-22.68%)

FAT Outcome:

17.13%

## Missing, exploited and Trafficked (MET)

7

FAT Outcome:

42.86%

## Drugs Trafficking:

57 (7.55%)

## Housing Tenancy

ASB: 183 average

number of cases

(74%)

## Public Order:

779 (5.13%)

## Violence

(without injury):

1631 (-6.10%)

## Domestic abuse

1026 (7.5%)

## Drug paraphernalia:

Used needles: 97

(70.18%)

Unused: 106

(-41.76%)

## Anti Social Behaviour

1617

(-0.19%)

## Shoplifting:

232 (-61.72%)

## Possession Offensive Weapon:

60 (20%)

## Hate crime

139

## Drugs Possession:

192 (-8.57%)

## Fly tipping

Reported incidents: 2209 (53.6%)

Site visits conducted: 211 (70%)

Investigations: 60 (114%)

Waste collected: 357.50 tons

## Bicycle Theft:

78 (-27.1%)

## Other Sexual Offences:

159 (-11.17%)

## Fraud:

132

(lowest number  
of reports in  
Hampshire)

Total lost through

fraud:

£392,009.98

(0.8% of the  
county total)

## Arson:

33 (17.86%)

## Burglary

(business and  
community):

165 (-34.26%)

## Criminal Damage:

595 (-19.27%)

# Headline Data Detail 2020/21

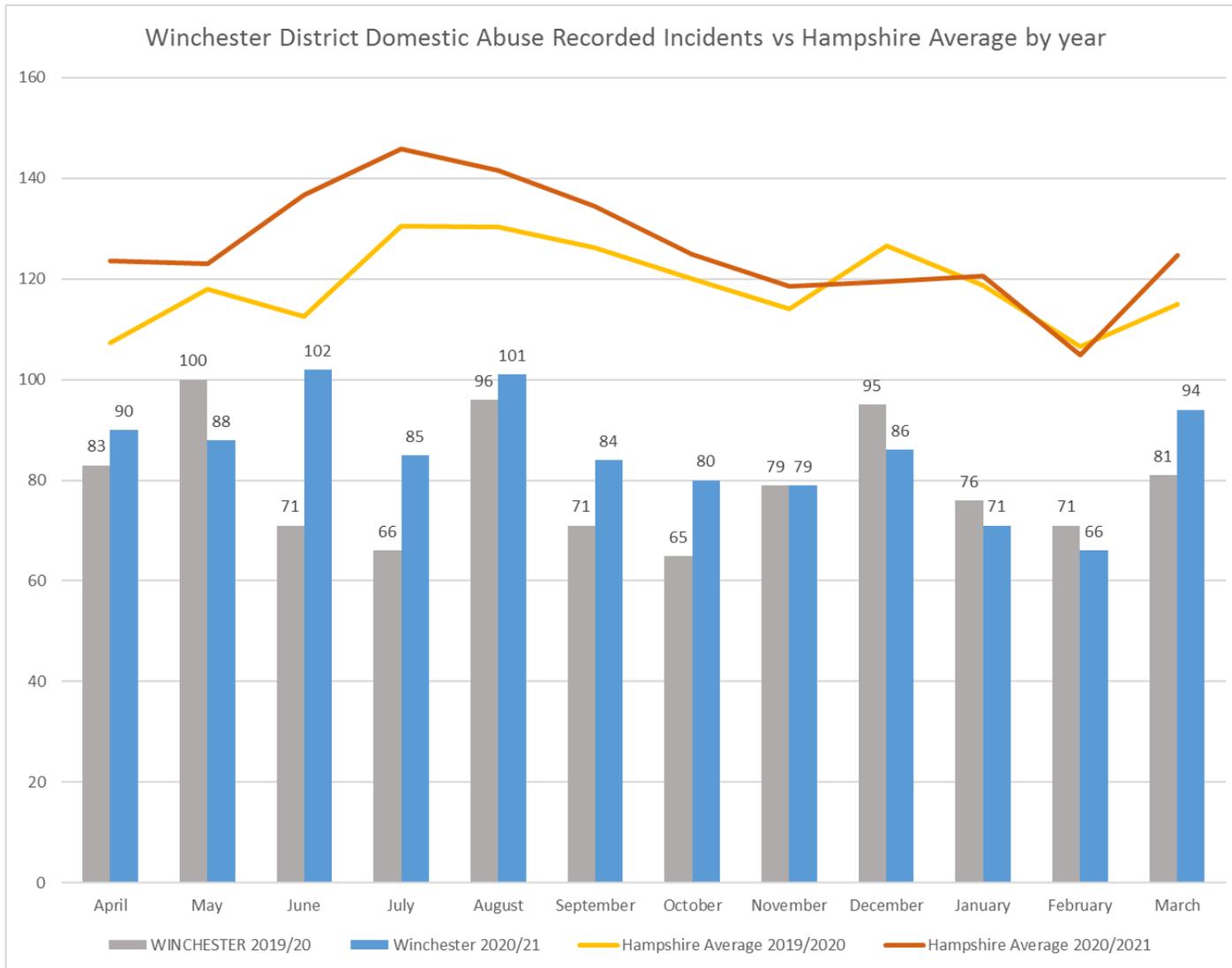
HMIC Crime Tree	Winchester 2019/20	Hampshire 2019/20	Hampshire Average 2019/20	Winchester 2020/21	Hampshire 2020/21	Hampshire Average 2020/21	Winchester % Change 2019/20 vs 2020/21
1a Homicide	2	19	1.12	0	12	0.71	-100.00%
1b Violence with Injury	882	21045	1,237.94	682	17342	1,020.12	-22.68%
1c Violence without Injury	1737	39067	2,298.06	1631	40129	2,360.53	-6.10%
2a Rape	112	2173	127.82	103	2117	124.53	-8.04%
2b Other Sexual Offences	179	3582	210.71	159	3421	201.24	-11.17%
3a Robbery of Business Property	4	216	12.71	2	131	7.71	-50.00%
3b Robbery of Personal Property	48	1349	79.35	27	1064	62.59	-43.75%
4a1 Burglary Residential	476	7536	443.29	318	5737	337.47	-33.19%
4a2 Burglary Business and Community	251	3521	207.12	165	2485	146.18	-34.26%
4b Vehicle Offences	1007	11872	698.35	411	7970	468.82	-59.19%
4c Theft from the Person	115	1187	69.82	36	720	42.35	-68.70%
4d Bicycle Theft	107	3171	186.53	78	2231	131.24	-27.10%
4e Shoplifting	606	11984	704.94	232	7899	464.65	-61.72%
4f All Other Theft Offences	839	12683	746.06	472	8389	493.47	-43.74%
5a Criminal Damage	737	16567	974.53	595	13855	815.00	-19.27%
5b Arson	28	606	35.65	33	588	34.59	17.86%
6a Trafficking of Drugs	53	903	53.12	57	1374	80.82	7.55%
6b Possession of Drugs	210	3637	213.94	192	4802	282.47	-8.57%
7 Possession of Weapons Offences	50	1688	99.29	60	1862	109.53	20.00%
8 Public Order Offences	741	16041	943.59	779	17426	1,025.06	5.13%
9 Miscellaneous Crimes Against Society	183	2701	158.88	185	2720	160.00	1.09%
NOT STATED			0.00	5	9	0.53	N/A
<b>Total</b>	<b>8,367</b>	<b>161,548</b>	<b>9,503</b>	<b>6,222</b>	<b>142,283</b>	<b>8,370</b>	

All recorded crime over the last 2 years show a trend towards overall reductions across all crime types. 2020/21 showed a reduction in reported crime of 25.63% (6222) when compared to the 2019/20 reporting period (8367). Although this reduction can be attributed to the impact of Covid19 in part, reductions seen are also the result of pro active policing and offender management have also contributed.

Data provided by Hampshire Community Rehabilitation Company (CRC) shows that they worked with 129 offenders in 2020/21 compared with 135 in 2019/20 a 5% decrease. The most common offence type remains violence against the person.

There have been increases across five crime types including arson, trafficking of drugs, possession of weapons offences, public order offences and miscellaneous crimes against society. Despite these increases Winchester remains below the Hampshire average for all offence types apart from burglary business and community and miscellaneous crimes against society. High Harm crimes remain a focus for the police, however they are now working towards an improvement plan aimed at tackling all crime types.

During the Covid pandemic restrictions, the law courts initially stopped hearing cases except for the most serious offences and this resulted in cases being postponed, causing a significant backlog. Subsequently this has impacted on enforcement action being taken.

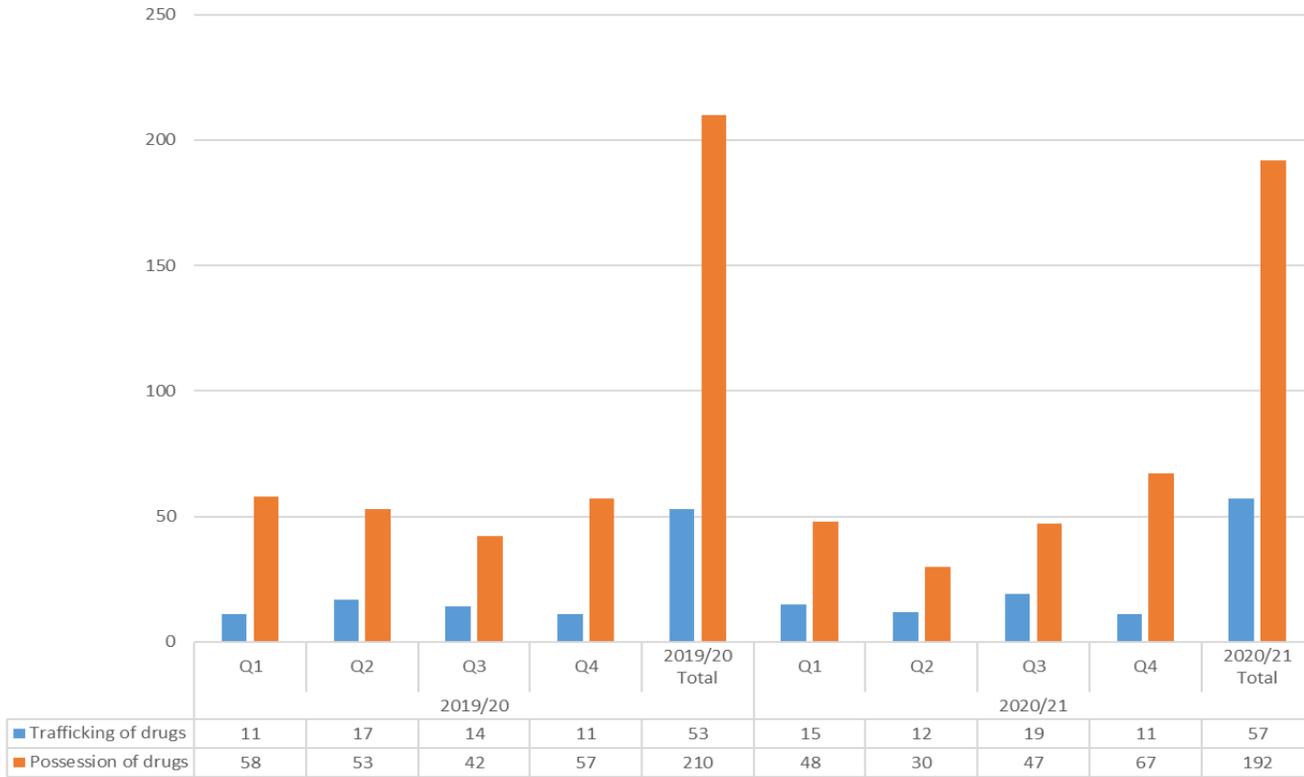


Overall there has been a 7.5% increase in reported domestic abuse incidents from 2019/20 to 2020/21. Despite this Winchester remains below the Hampshire average for this offence type.

Seasonal trends can often be linked to domestic violence and abuse rates and some investigations can be difficult to pursue if they are not supported by the victim. The graph is a good example of the impact that the seasons can have on recorded incidents. Winchester City Council Housing Officers and the tenancy team continue to work with both victims and perpetrators alongside other professionals. They take relevant action on a case by case basis i.e. the installation of additional security, collating evidence in support of managements moves and putting in place protective measures around joint to sole tenancy applications. In 2020/21 8 management moves were facilitated some of which related to domestic abuse cases.

There has been an 23.14% increase in referrals to Stop Domestic Abuse services in 2020/21 compared to the same period in 2019/20 (479 to 389). It should be noted that Covid19 has had an impact on referrals i.e. referrals from the third sector reduced by 64%. Referrals into Winchester services from Police over a comparable timeframe for 2019/20 increased by 75%. Some of this increase can be attributed to a change in police process. Referrals from Children’s Services have increased by 100% over the comparable timescale in 2019/20.

Hampshire Constabulary  
Drug Offences by Year



**Total Offences:**

Trafficking: 2019/20 - 53 2020/21 - 57

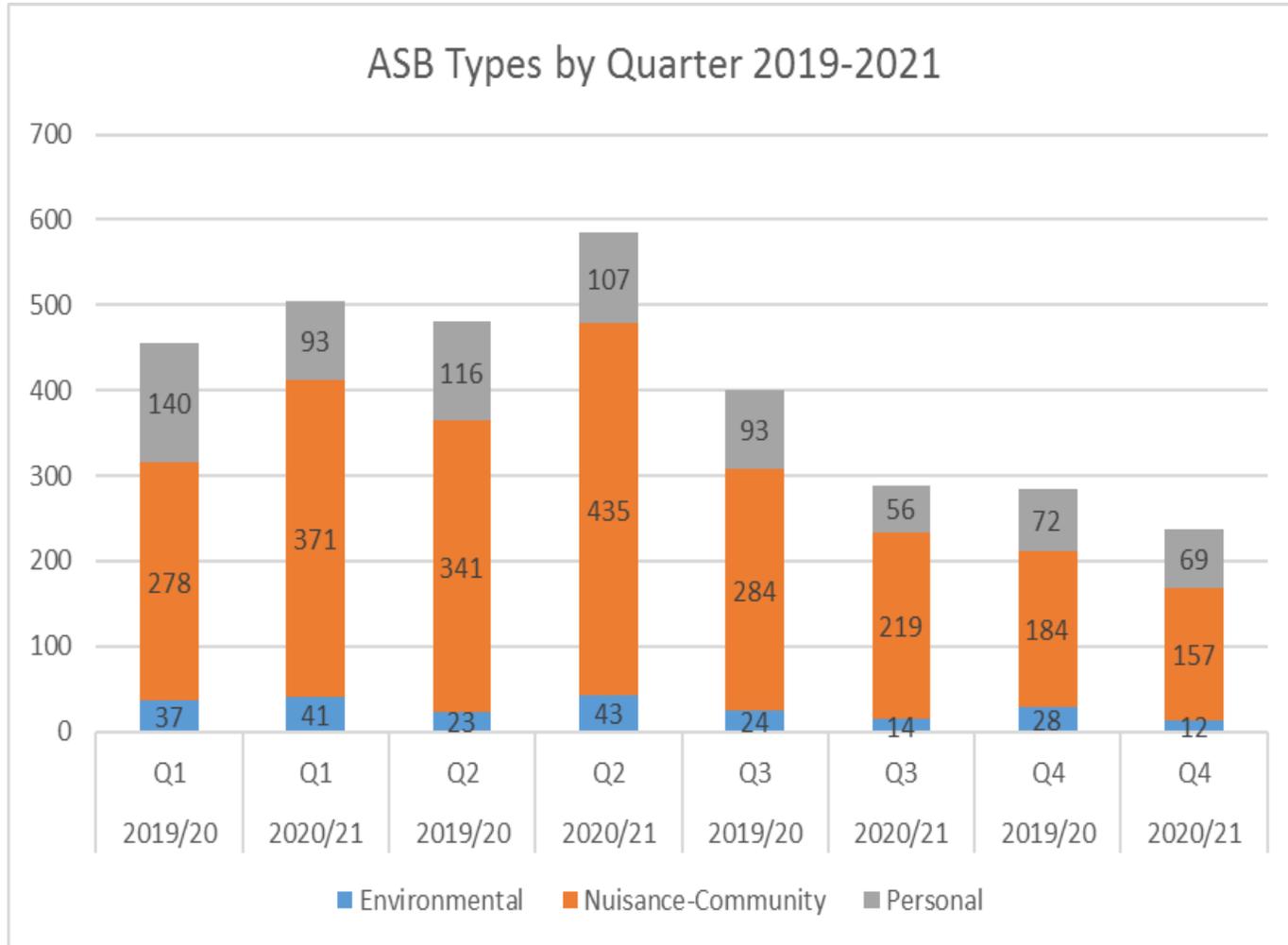
Possession: 2019/20 - 210 2020/21 - 192

■ Trafficking of drugs ■ Possession of drugs

There has been a 7.5% increase in arrests for trafficking of drugs offences from 53 in 2019/20 to 57 in 2020/21. Arrest rates for possession of drugs decreased by 8.5% over the reporting period from 210 in 2019/20 to 192 in 2020/21. Overall the trends remains consistent across both reporting periods.

Hampshire police continue to take a proactive approach to tackling drug issues and collaborative partnership working continued with the Operation Fortress meeting continuing throughout the reporting period, this meeting encourages the sharing of intelligence between partners to allow the police to take enforcement action and safeguard vulnerable individuals where required. Since March 2020 meeting frequency increased from monthly to fortnightly to ensure activity is closely aligned to a targeted operation schedule allowing police to be more reactive to intelligence or information that requires immediate intervention work.

The council's tenancy team work closely with partnership agencies to prevent and detect drug related anti-social behaviour. Intervention from Housing Officers has ranged from issuing a low level warning following reports of alleged cannabis smoking in one of the council's properties to high level tenancy enforcement action.

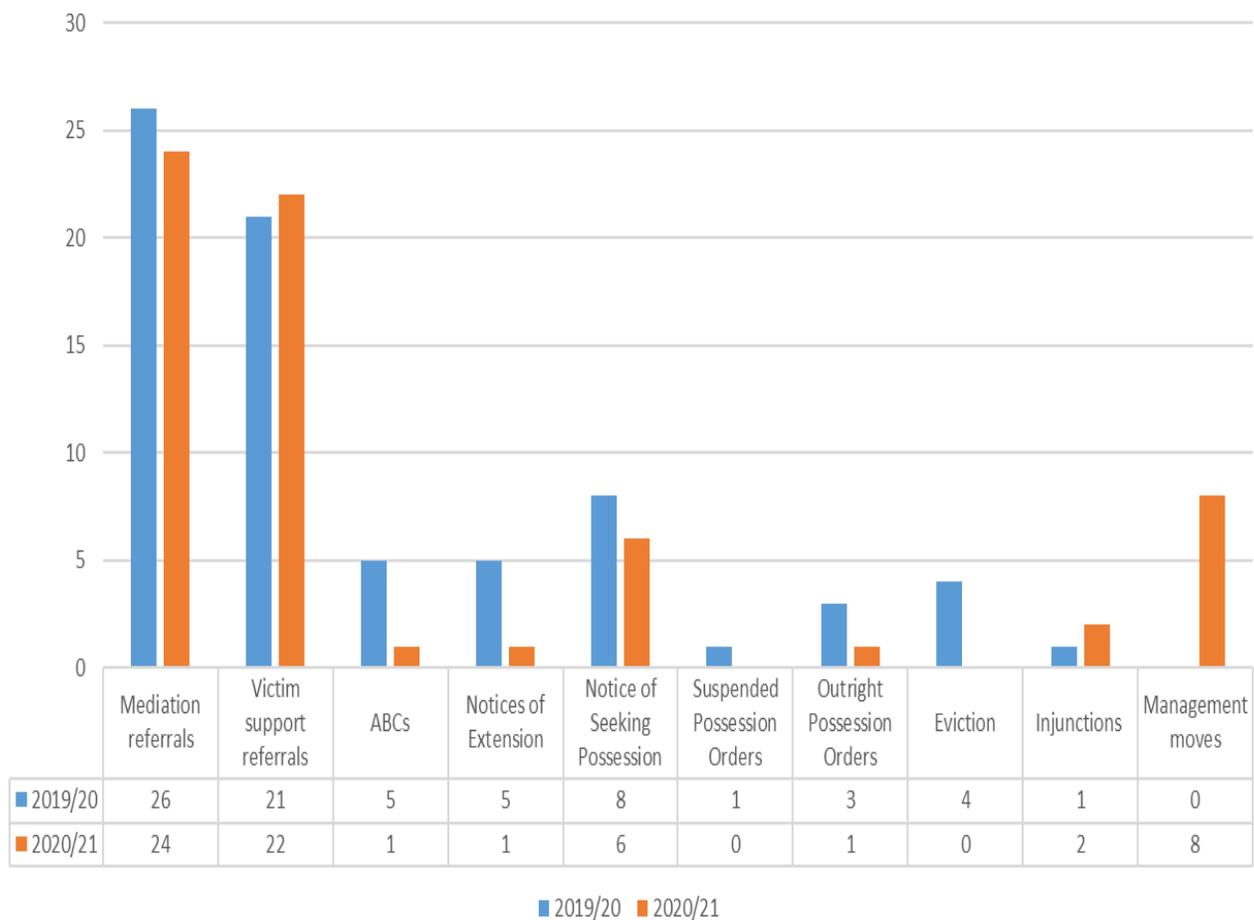


Recorded incidents of anti-social behaviour saw a 0.19% reduction in 2020/21 from 1620 incidents in 2019/20 compared to 1617 in 2020/21. This follows trends seen in previous years of an ongoing reduction in ASB reports which continued to decline despite the impact of Covid 19. The breakdown by quarters demonstrates the seasonal trends which recur on an annual basis.

Covid enforcement powers were used on 58 occasions in response to breaches. 2 new Criminal behavior Orders (CBOs) were obtained in the reporting period by police and other orders were renewed and conditions varied to manage any individuals persistent behaviour.

The 2020/21 reporting period has seen a significant reduction in CCTV recorded incidents of begging with 90 reports in 2020/21 compared with 535 in 2019/20. Covid19 has been a contributing factor in this reduction.

Enforcement activity addressing Anti Social Behaviour by year



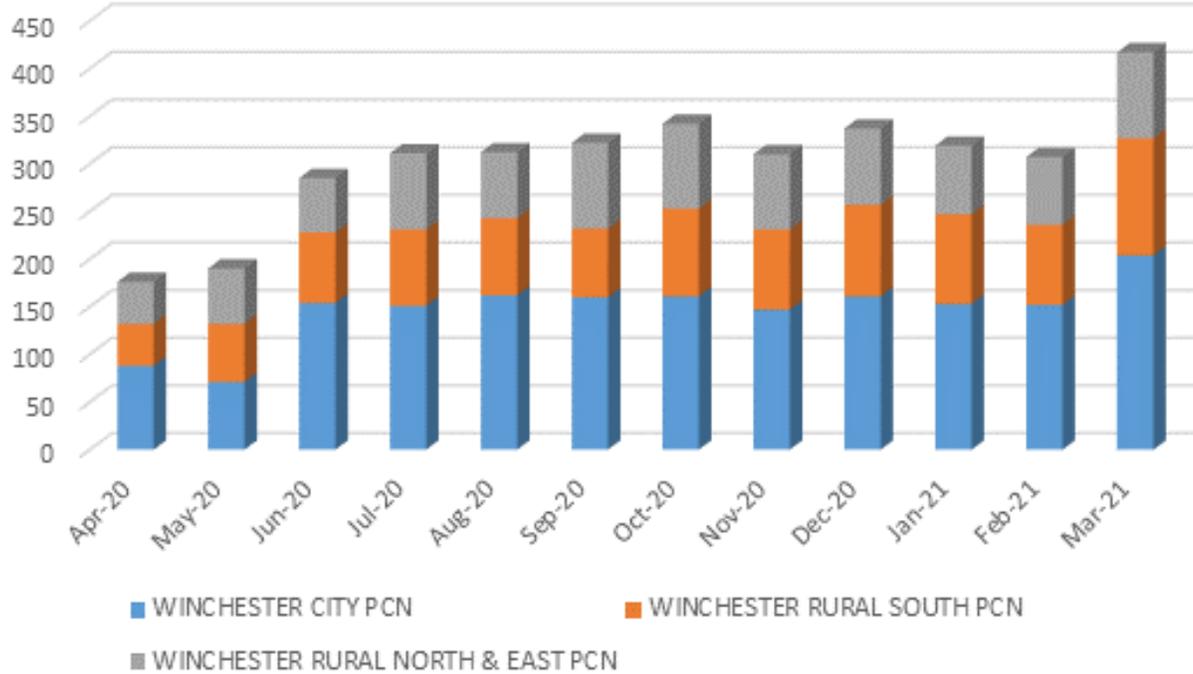
Winchester City Council housing tenancy team recorded an average of 183 ASB cases reported during 2020/21 compared to 105 in 2019/20 showing a 74% increase. Essential home visits continued during the pandemic in response to tenancy enforcement and welfare/wellbeing concerns.

The increase in reports mainly related to low level noise nuisance and cannabis use, some of this increase can be attributed to the impact of Covid19. Local authorities were limited in what enforcement action they could legally take during this period as a result of government directive e.g. evictions.

There were 129 ‘Your Winchester’ online ASB report forms received within the reporting period compared to 156 in 2019/20 showing a 17% reduction. 77 were from urban (Town Forum area) and 57 from rural areas of the District. Direct reports made to the City Council’s ASB lead during the reporting period resulted in 95 cases. 6 noise visits were under taken to student properties in 2020/21 compared to 15 in 2019/20. Covid 19 restrictions also meant that there was a reduction in student related complaints relating to noise and waste management issues.

The Council’s fly tip enforcement officer undertook 60 investigations during the reporting period which resulted in a variety of actions being taken; cautions and conditional cautions, written warnings, £400 fixed penalty notices and 2 court prosecutions.

### Winchester Area Referrals to Secondary Care Mental Health Services - Apr 2020 to Mar 2021



Recent data provided by Hampshire Clinical Commissioning group suggests that at the beginning of the reporting period, during the first national lockdown, referrals to adult and older peoples mental health services dipped. Following two further lockdowns the number of referrals have returned to previous levels and showed an increase in need, observed in the final month of the reporting period.

During 2020/21 the Primary Care Mental Health Services delivered in Winchester City area showed approximately 30 referrals per month. However growth in the Winchester City area is still lower than the adjacent district’s Primary Care Networks (PCN). The increase in referrals for Winchester Rural North and East areas has been affected by extended catchment areas and new building developments.

Going forward changes in the catchment area of mental health services in Winchester Rural South suggests that referral numbers will increase. Figures are not available at PCN for referrals to NHS 111 services or Dementia Adviser and Wellbeing services, but similar patterns have been observed during the reporting period as illustrated in referrals to secondary care.

# Picture of Current Risks

## Increased Domestic Abuse commission

Intimate Partner Violence (IPV) 1.2%  
Domestic crime 10%

## Reduction in Domestic Outcomes

IPV -2.9%  
Domestic Crime - 2.7%

Offence types showing an upward trend:  
Sexual offences,  
Robbery,  
Theft,  
Drug offences,  
Public order

## Anti-social Behaviour

- Begging
- Street community
- Alcohol misuse
- Perceptions

## Child to Parent Violence and Abuse (CPVA)

Is believed to have intensified during lockdown with parents reluctant to seek support until behaviour escalates.

**Hidden Crime:**  
Modern Day Slavery,  
Child Sexual Exploitation,  
Child Criminal Exploitation

## County Lines/Local Drug Networks

Youth cohort  
Scored 12<sup>th</sup>  
Highest in force

**High Harm crimes:**  
Includes Violence with Injury is a focus for the police.

## Violent extremism

Threat level - substantial

## Cyber Crime

97% higher than highest point in past 3 years

# Winchester Community Safety Priorities

## Domestic Abuse

### Increasing Outcomes

- Increase the number of Formal Action Taken (FAT) outcomes i.e. greater use of Out of Court Disposals
- Minimise the risk of repeat offending by increasing the use of bail conditions and disruption tactics i.e. increase use of ancillary orders such as DVPO and DVPN, Clare's Law, Multi-agency Risk Assessment Conference (MARAC)
- Increased sign up to support services i.e. Stop Domestic Abuse, Independent Domestic Violence Advocates (IDVA) and Independent Domestic Abuse Perpetrator Programme (IDAP)
- Information sharing

### Reducing Commissioned rates

- Focus on repeat offenders / locations / offenders

### Victim Satisfaction

- Keeping victims informed and updated on the progress of investigations
- Timeliness of investigations for those released under investigation and referral to support pathways
- Effective use of the District car

### Our Partnership

- Maximise training opportunities in key issues such as Adolescent to Parent Violence, professional curiosity and gender identity
- Delivery of the Domestic Homicide Review SMART action plan
- Effective use of Domestic Abuse Champions

### Partnerships and Prevention

- Winchester Domestic Violence and Abuse Forum
- DHR Review Panel members
- Internal organisational structures i.e. safeguarding

## Quality of Life

### Increasing Outcomes

- Rural confidence i.e. reducing fly-tip, community tension and ASB.
- Effective use of the ASB legislative tools and powers used i.e. Criminal Behaviour Orders, Public Space Protection Order, Dispersal Orders, Community Protection Warnings/Notices.

### Reducing Commissioned rates

- Partnership operations/intervention: Tactical Police meeting, ASB Panel, CCTV
- Identify hotspots locations
- Housing enforcement action i.e. Notice seeking Possession, Closure Orders, Evictions, Management Moves
- Remedial action and diversionary activity

### Victim Satisfaction

- Signposting to support and encourage appropriate reporting
- Maximise community confidence i.e. use of social media, community feedback/street brief/proactive communication
- Community Trigger Review

### Our Partnership

- Collaborative arrangements with Registered Social Landlords (RSLs), private landowners and business.

### Partnerships and Prevention

- Night time Economy: Street Pastors, PubWatch / ShopWatch, Licensing Team
- Anti-social Behavior Panel
- Registered Social Landlords
- Fly tip Enforcement Panel
- Winchester Business Improvement District

## High Harm Crime

### Increasing Outcomes

- Increase the number of Formal Action Taken (FAT) outcomes i.e. stop and search, arrests when appropriate, Out of Court Disposals.
- Targeted operations i.e. Op Fortress, (county lines), Op Monument (drugs related harm), Op Sceptre (knife Crime)
- Focus on substantive crime being committed i.e.. violence with injury, fraud, drug offences, trafficking, child criminal exploitation and child sexual exploitation.

### Reducing Commissioned rates

- Increasing intel submissions and putting in place early interventions i.e. radicalisation, county lines, trafficking
- Identify hotspot locations, repeat victims/ offenders and vulnerable individuals
- Increasing referral to Perpetrator programmes
- Improve engagement with Hampshire Violence Reduction Unit

### Victim Satisfaction

- Reducing fear of crime i.e. Safe at Home
- Effective safeguarding: identification/referral
- Timeliness of investigations and victim communication.

### Our Partnership

- Supporting local partner funding applications as commissioned services.
- Greater collaboration between multi-agencies.

### Partnerships and Prevention

- Op Fortress
- Tactical Policing Meeting
- Winchester Business Improvement District
- Registered Social Landlords