

Winchester City Council - Planning Development Control

ENFORCEMENT APPEAL CONSULTATION REQUEST	Case Ref: 17/00049/WKS	PINS Ref: APP/L1765/C/18/3201567
	Appeal Ref: 18/00028/ENF 18/00029/ENF 18/00030/ENF 18/00031/ENF	Procedure: INQUIRY
Date Sent: 18.06.2018		Reply By: 12.07.2018
To: Private Sector Housing		From: WCC Appeal Officer: appeals@winchester.gov.uk

Location	Plots 3,4,7 and 8 Pony Paddock, The Chairmakers Arms, Forest Road, Worlds End, Hambledon, Waterlooville, Hampshire, PO7 4QX
Proposal	<p>Alleged breach:</p> <p>Without planning permission, the material change of use of the Land from use for agricultural to use as a residential caravan site together with ancillary operational development and engineering works.</p> <p>Grounds:</p> <p>(a) That planning permission should be granted for what is alleged in the notice.</p> <p>(g) The time given to comply with the notice is too short.</p>

Consultation under the Town and County Planning (Development Management Procedure)(England) Order 2015

Please may I have your comments on the enclosed appeal?
Please reply by 12.07.2018, or advise me if you are unable to respond within this time.

History/Remarks/Observations:

Should Planning Permission be granted for this site the owners would be required to apply for a Site Licence under the Caravan Sites and Control of Development Act 1960 (the Act) (as amended). In this case, this would involve a licence for each plot in a separate ownership, which would appear to be plot 3 plot 4 and plots 7/8.

There are certain exemptions to this requirement where a site is occupied by persons engaged in farming operations, forestry work or a site occupied by Travelling showmen. However, this site will be classed as a "relevant protected site" under section 5A (5) and (6) of the Caravan Sites and Control of Development Act 1960 and such sites including those occupied by people from the gypsy and traveller community are legally required under the Act to be licensed with the local authority.

The conditions attached to a Site Licence are generally based around the requirements of the Model Standards 2008 for Caravan Sites in England. These standards apply where the caravans on a site are to be used as permanent residential units as is proposed in respect of this Appeal. However, if the individual sites are granted planning permission for occupation solely by the occupier of the land, then section 5A(6) of the Caravan Sites and Control of Development Act 1960 would suggest that any provisions of a site licence can be ignored.

Unfortunately, I have not had the opportunity to visit the site, but will comment based on detailed photographs of the site and plans provided by Planning Enforcement.

The Standards detailed in the 2008 Model Standards cover a number of different areas and I will highlight where it appears this site is either **Compliant** and does achieve them or is **Deficient** and does not achieve them, there is **Insufficient** information, or the standards are not applicable (**NA**) at the current time. From the photographs and plans it was difficult to separate certain elements into individual ownerships, so the commentary below reflects the site as a whole.

1. The Boundaries and Plan of the Site

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(i) The boundaries of the site from any adjoining land shall be clearly marked by a man made or natural feature.

Compliant

(ii) No caravan or combustible structure shall be positioned within 3 metres of the boundary of the site. Deficient – but readily achievable

(iii) (a) A plan of the site shall be supplied to the local authority upon the application for a licence and, thereafter whenever there is a material change to the boundaries or layout of the site, or at any other time on the demand of the local authority. Compliant

(b) The plan supplied must clearly illustrate the layout of the site including all relevant structures, features and facilities on it and shall be of suitable quality. Deficient

2. Density, Spacing and Parking Between Caravans

(i) Except in the case mentioned in sub paragraph (iii) and subject to sub paragraph (iv), every caravan must where practicable be spaced at a distance of no less than 6 metres (the separation distance) from any other caravan which is occupied as a separate residence. Compliant

(ii) No caravan shall be stationed within 2 metres of any road or communal car park within the site or more than 50 metres from such a road within the site. Compliant

(iii) Where a caravan has retrospectively been fitted with cladding from Class 1 fire rated materials to its facing walls, then the separation distance between it and an adjacent caravan may be reduced to a minimum of 5.25 metres. Insufficient

(iv) In any case mentioned in subparagraph (i) or (iii):

(a) A porch attached to the caravan may protrude one metre into the separation distance and must not exceed 2 metres in length and 1 metre in depth. The porch must not exceed the height of the caravan. Where a porch is installed only one door may be permitted at that entrance to the home, either on the porch or on the home. NA

(b) Eaves, drainpipes and bay windows may extend into the separation distance provided the total distance between the extremities of two facing caravans is not less than 5 metres, except where sub paragraph (iii) applies in which case the extension into the separation distance shall not exceed 4.25 metres. Compliant

(c) Any structure including steps, ramps, etc. (except a garage or car port), which extends more than 1 metre into the separation distance shall be of non-combustible construction. There should be a 4.5 metre clear distance between any such structure and any adjacent caravan. Deficient – wooden playhouse

(d) A garage or car port may only be permitted within the separation distance if it is of non-combustible construction. NA

(e) Windows in structures within the separation distance shall not face towards the caravan on either side. Insufficient -

(f) Fences and hedges, where allowed and forming the boundary between adjacent caravans, should be a maximum of 1 metre high. NA

(g) Private cars may be parked within the separation distance provided that they do not obstruct entrances to caravans or access around them and they are a minimum of 3 metres from an adjacent caravan. NA

(v) The density of caravans on a site shall be determined in accordance with relevant health and safety standards and fire risk assessments. Compliant

3. Roads, Gateways and Overhead Cables

(i) Roads shall be designed to provide adequate access for emergency vehicles and routes within the site for such vehicles must be kept clear of obstruction at all times. Deficient

(ii) New roads shall be constructed and laid of suitable bitumen macadam or concrete with a suitable compacted base. Deficient

(iii) All roads shall have adequate surface water/storm drainage. Deficient

(iv) New two way roads shall not be less than 3.7 metres wide, or if they are designed for and used by one way traffic, not less than 3 metres wide. Insufficient

(v) One-way systems shall be clearly signposted. NA

(vi) Where existing two way roads are not 3.7 metres wide, passing places shall be provided where practical. NA

(vii) Vehicular access and all gateways to the site must be a minimum of 3.1 metres wide and have a minimum height clearance of 3.7 metres. Compliant

(viii) Roads shall be maintained in a good condition. Deficient

(ix) Cable overhangs must meet the statutory requirements. NA

4. Footpaths and Pavements

(i) Every caravan shall be connected to a road by a footpath with a hard surface which shall be maintained in good condition. Deficient

(ii) Where practicable, communal footpaths and pavements shall not be less than 0.9 metres wide. NA – none provided

5. Lighting

Roads, communal footpaths and pavements shall be adequately lit between dusk and dawn to allow the safe movement of pedestrians and vehicles around the site during the hours of darkness. Deficient

6. Bases

(i) Every unit must stand on a concrete base or hard-standing. Insufficient

(ii) The base must extend over the whole area occupied by the unit, and must project a sufficient distance

outwards from its entrance or entrances to enable occupants to enter and leave safely. The hard standings must be constructed to the industry guidance, current at the time of siting, taking into account local conditions.

Insufficient

7. Maintenance of Common Areas, including Grass, Vegetation and Trees

- (i) Every part of the site to which the public have access shall be kept in a clean and tidy condition. NA
- (ii) Every road, communal footpath and pavement on the site shall be maintained in a good condition, good repair and clear of rubbish. Deficient
- (iii) Grass and vegetation shall be cut and removed at frequent and regular intervals. Deficient
- (iv) Trees within the site shall (subject to the necessary consents) be maintained. Deficient
- (v) Any cuttings, litter or waste shall be removed from the immediate surrounds of a pitch. NA

8. Supply & Storage of Gas etc

- (i) Gas (including natural gas) and oil installations, and the storage of supplies shall meet current statutory requirements, relevant Standards and Codes of Practice. Insufficient – not able to determine whether any bottled gas on site
- (ii) Liquefied Petroleum Gas cylinders must not be positioned or secured in such a way as to impede access or removal in the event of an emergency. Insufficient – not able to determine whether any bottled gas on site

9. Electrical Installations

- (i) On the site there shall be installed an electricity network of adequate capacity to meet safely all reasonable demands of the caravans and other facilities and services within it. Insufficient
- (ii) The electrical network installations shall be subject to regulation under current relevant legislation and must be designed, installed, tested, inspected and maintained in accordance with the provisions of the current relevant statutory requirements. Deficient – cables visibly run above ground
- (iii) Any work on electrical installations and appliances shall be carried out only by persons who are competent to do the particular type of work being undertaken, in accordance with current relevant statutory requirements. Insufficient
- (iv) Any work on the electrical network within the site shall be done by a competent person fully conversant with the appropriate statutory requirements. Insufficient

10. Water Supply

- (i) All pitches on the site shall be provided with a water supply sufficient in all respects to meet all reasonable demands of the caravans situated on them. Insufficient
- (ii) All new water supplies shall be in accordance with all current legislation, regulations and relevant British or European Standards. Insufficient
- (iii) All repairs and improvements to water supplies and installations shall be carried out to conform with current legislation and British or European Standards. Insufficient
- (iv) Work on water supplies and installations shall be carried out only by persons who are qualified in the particular type of work being undertaken and in accordance with current relevant legislation and British or European Standards. Insufficient

11. Drainage and Sanitation

- (i) Surface water drainage shall be provided where appropriate to avoid standing pools of water. Deficient
- (ii) There shall be satisfactory provision for foul and waste water drainage either by connection to a public sewer or sewage treatment works or by discharge to a properly constructed septic tank or cesspool approved by the local authority. Insufficient – although enforcement notice suggests septic tanks have been installed
- (iii) All drainage and sanitation provision shall be in accordance with all current legislation and British or European Standards. Insufficient
- (iv) Work on drains and sewers shall be carried out only by persons who are qualified in the particular type of work being undertaken and in accordance with current legislation and British or European standards. Insufficient

12. Domestic Refuse Storage & Disposal

- (i) Where communal refuse bins are provided these shall be non-combustible and housed within a properly constructed bin store. NA
- (ii) All refuse disposal shall be in accordance with all current legislation and regulations. Compliant

13. Communal Vehicular Parking

Suitably surfaced parking spaces shall be provided to meet the requirements of residents and their visitors. Deficient

14. Communal Recreation Space

On sites where it is practical to do so, suitable space equivalent to about one tenth of the total area of the site shall be allocated for recreational purposes, unless in the local authority's opinion there are adequate recreational facilities within a close proximity to the site. Compliant on one plot (children's play area visible in

photo)

15. Notices and Information – This would only be applicable where the licence was for a multi unit site. For single unit or single family sites no notice board is necessary

- (i) The name of the site shall be displayed on a sign in a prominent position at the entrances to the site together with the current name, address and telephone number of the licence holder and manager and emergency contact details, a copy of the site licence or the front page of the said licence and details of where the full licence and other information required to be available under this standard can be viewed and between which times (if not displayed on the notice board). **NA**
- (ii) A current plan of the site with roads and pitches marked on it shall be prominently displayed at the entrances to it. **NA**
- (iii) A copy of the current site licence shall be available for inspection in a prominent place on the site. **NA**
- (iv) In addition at the prominent place the following information shall also be available for inspection at the prominent place:
 - (a) A copy of the most recent periodic electrical inspection report. **NA**
 - (b) A copy of the site owner's certificate of public liability insurance. **NA**
 - (c) A copy of the local flood warning system and evacuation procedures, if appropriate. **NA**
 - (d) A copy of the fire risk assessment made for the site. **NA**
 - (v) All notices shall be suitably protected from the weather and from direct sunlight. **NA**

16. Flooding

- (i) The site owner shall establish whether the site is at risk from flooding by referring to the Environment Agency's Flood Map. **NA**
- (ii) Where there is risk from flooding the site owner shall consult the Environment Agency for advice on the likelihood of flooding, the depths and velocities that might be expected, the availability of a warning service and on what appropriate measures to take. **NA**

17. Requirement to Comply with the Regulatory Reform (Fire Safety) Order 2005

The site owner shall make available the latest version of the fire risk assessment carried out under the Regulatory Reform (Fire Safety) Order 2005 for inspection by residents and when demanded, a copy of the risk assessment shall be made available to the local authority. **NA –see below**

18. Fire safety measures where the Regulatory Reform (Fire Safety) Order 2005 does not apply (such as single unit sites and those sites solely occupied by family groups).

- (i) The standards in this paragraph only apply if the site is **not** subject to the Regulatory Reform (Fire Safety) Order 2005.

Fire Points

- (ii) These shall be located so that no caravan or site building is more than 30 metres from a fire point. Equipment provided at a fire point shall be housed in a weather-proof structure, easily accessible and clearly and conspicuously marked "FIRE POINT". **Deficient**

Fire Fighting Equipment

- (iii) Where water standpipes are provided:
 - (a) The water supply shall be of sufficient pressure to project a jet of water not less than 5 metres from the nozzle. **Deficient**
 - (b) There shall be a reel that complies with the current British or European Standard, with a hose not less than 35 metres long, having a means of connection to a water standpipe (preferably a screw thread connection) with a water supply of sufficient pressure and terminating in a small hand nozzle. **Deficient**
 - (c) Hoses shall be housed in a red box and marked "HOSE REEL". Access to the fire point shall not be obstructed or obscured. **Deficient**
- (iv) Where hydrants are provided, hydrants shall conform to the current British or European Standard.
- (v) Access to hydrants and other water supplies shall not be obstructed or obscured. **Deficient**
- (vi) Where standpipes are not provided or the water pressure or flow is not sufficient, each fire point shall be provided with water extinguishers (2 x 9 litres) which comply with the current British or European Standard. **Deficient**

Fire Warning

- (vii) A suitable means of raising the alarm in the event of a fire shall be provided at each fire point. **Deficient**

Maintenance and Testing of Fire Fighting Equipment

- (viii) All alarm and fire fighting equipment shall be installed, tested and maintained in working order by persons

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who are qualified in the particular type of work being undertaken and be available for inspection by, or on behalf of, the licensing authority or the Fire and Rescue Service. **Deficient**

(ix) A record shall be kept of all testing and remedial action taken. **Deficient**

(x) All equipment susceptible to damage by frost shall be suitably protected. **Deficient**

Fire Notices

(xi) A clearly written and conspicuous notice shall be provided and maintained at each fire point to indicate the action to be taken in case of fire. This notice should include the following: **Deficient**

“On discovering a fire:

I. Ensure the caravan or site building involved is evacuated.

II. Raise the alarm.

III. Call the fire brigade (the nearest phone is sited at).”

Although the site(s) is (are) currently largely deficient in respect of achieving the conditions stipulated in the Model Standards 2008 for Caravan Sites in England, it does appear that they have the potential over time and with sufficient financial resources being made available by the owner(s) to be brought up to, and achieve the required standards as detailed in the 2008 Model Standards.

If Planning Permission is granted for this site, it is anticipated that upon the granting of a site licence, works to bring the site(s) up to the required standards through site licence conditions would need to be completed within 12 months from the issue date of site licence.

If the conditions attached to a site licence are not met, section 9A of the Caravan Sites and Control of Development Act 1960 provides powers for local authorities to serve compliance notices on the site owner, where a breach of a site licence condition has occurred.

Please reply to: appeals@winchester.gov.uk

Signed:

Date: