

Winchester District
Development Framework

Local Development Scheme

Winchester City Council

November 2009



Foreword

The Planning and Compulsory Purchase Act 2004 introduced the Local Development Framework which consists of a portfolio of documents. The programme for the preparation of these documents is the Local Development Scheme (LDS).

Winchester City Council adopted its first LDS in March 2005 following the introduction of the Act. This was subsequently revised in March 2006 and a further edition in January 2007. The 2007 LDS was subject to revisions after discussion with Government Offices for the South East (GOSE) and came into effect on 27 August 2007.

Since then the Government issued revisions to LDF guidance in June 2008 along with amended Regulations (the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008). These have resulted in changes to the content of the LDS in terms of the type of documents to be included and the stages of consultation.

This revised LDS incorporates those changes and was considered and approved by the Council's Cabinet (LDF) Committee on 6th March 2009 and then formally submitted to GOSE on 19th March. GOSE subsequently issued a holding direction on 14th April 2009, covering the following issues:-

- the possibility of producing the Publication version of the Core Strategy under Regulation 27 earlier than proposed (December 2009);
- Reduction of the time between Pre-submission and Submission stages of the Core Strategy, to a period of 2-3 months rather than 6 months as indicated in the draft LDS;
- Concern that there will be an allocations 'void' until the Core Strategy and Allocations DPD are adopted considering that the adopted Local Plan only covers the period to 2011;
- How the Hedge End SDA is dealt with in the Core Strategy and subsequent DPDs, and consistency with Eastleigh Borough Council's LDS.

During summer 2009 the Authority received advice from PINS under its LDF Support Programme, in addition to advice received from PAS (Planning Advisory Service) under its Spatial Planning Peer Information Sharing initiative. The outcomes of these discussions are reflected in this LDS.

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1. **Introduction**

- 1.1 Under the terms of the Planning and Compulsory Purchase Act 2004, planning authorities are required to produce a Local Development Scheme (LDS), illustrating the programme for the development of their Local Development Framework (LDF) over the next three years. The LDS is a three-year rolling programme and is updated as necessary. The first LDS was produced in 2005 and this LDS covers the three period October 2009 – October 2012, but may extend beyond this pending any future revisions to this version.
- 1.2 This LDS includes a list of the LDDs that have already been produced, together with details of Development Plan Documents (DPDs) that the Council intends to produce. The issue of existing Local Plan policies and how they are to be replaced is covered within the Scheme. Detailed profiles are also included for the preparation of each DPD planned for the next three years. These provide a detailed work programme for their production, including relevant milestones and stages of stakeholder and community involvement and the identification of resources. The LDS includes an assessment of risks and contingencies as part of its programme management.
- 1.3 A 'Gantt chart' is attached at Appendix 1 which outlines DPD preparation and illustrates the key milestones to be met. The arrangement for the replacement of saved Local Plan policies forms Appendix 2. The LDS does not include details of Supplementary Planning Document (SPD) production, as the requirement for these to be specified in the LDS has been removed by the amendments to the regulatory requirements as set out in the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2009. Examples of current SPD are listed at Appendix 3 for information. Preparation of the LDF requires supporting evidence and the LDS contains a list of the documents comprising the evidence base to date at Appendix 4.

2. Winchester District Development Framework - Overview

- 2.1 Local Development Framework (LDF) is the term for a group of Local Development Documents (LDDs) that together make up the LDF. These comprise Development Plan Documents (DPDs) and any Supplementary Planning Documents (SPDs), together with the Council's Statement of Community Involvement (SCI), the Annual Monitoring Report (AMR) and this document the Local Development Scheme (LDS).

Winchester's LDF will comprise the following:

2.2 Development Plan Documents -

Core Strategy
Development Management and Allocations

2.3 Saved Local Plan Policies -

Winchester District Local Plan Review was adopted in July 2006 – certain policies remain extant following consideration and approval by Secretary of State on 18th June 2009. The list of saved policies is attached at Appendix 2 together with an indication of which DPD they will subsequently be replaced in.

2.4 Other LDF Documents -

Statement of Community Involvement (adopted Jan 2007)
Local Development Scheme (currently covering the period 2007 – 2010 and approved in August 2007)
Annual Monitoring Report (currently December 2008)

The relationship between the documents of the LDF is illustrated in the following diagram :

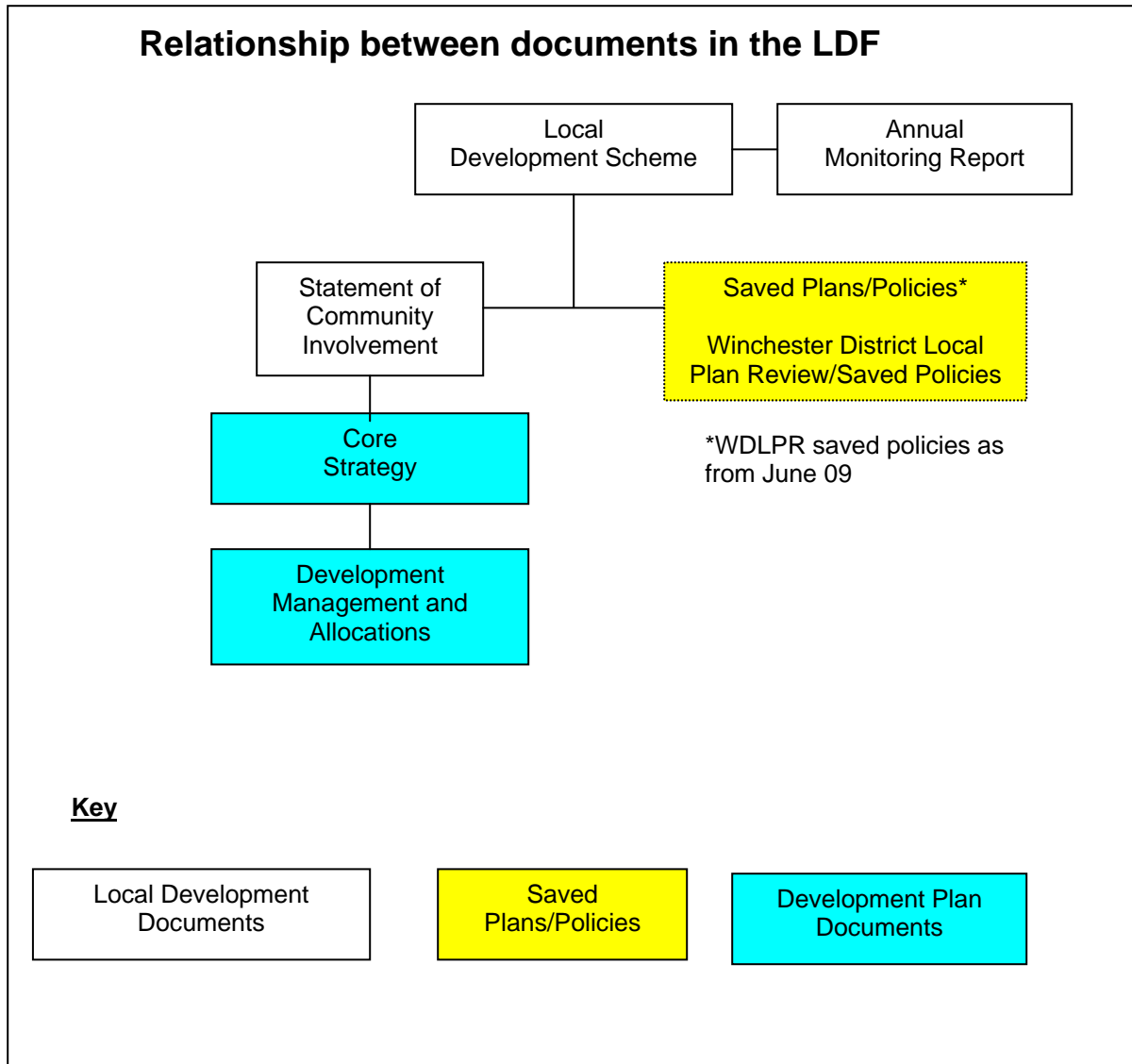


Table 1 below lists the DPDs to be produced and the saved Local Plan policies:

Document title	Status	Brief description	Chain of Conformity
Winchester District Local Plan Review Saved Policies (from 18th June 2009)	Saved Local Plan Policies	Adopted Local Plan policies to be saved until replaced by emerging DPDs	Regional Spatial Strategy - South East Plan
Statement of Community Involvement (adopted 2007)	Special Local Development Document	Identifies requirements for community engagement on LDDs and major planning applications	Planning Regulations
Core Strategy	Development Plan Document	To provide the vision and key policies for the planning and development of the District for 15 years from the date of adoption	Consistent with national policy and general conformity with Regional Spatial Strategy
Development Management and Allocations	Development Plan Document	To meet development requirements of RSS and Core Strategy and to provide detailed guidance on management of development and to allocate sites for a range of uses as necessary. This will include the details necessary to ensure the delivery of the Hedge End SDA	Core Strategy

2.5 Supplementary Planning Documents

This includes a range of documents from neighbourhood and village design statements to specific topic based guidance such as car parking standards and development of affordable housing. In addition, the Council has adopted a number of SPDs which add detailed policy advice to adopted Local Plan policies for example Implementation of Local (Housing) Reserve Sites (July 2006) and Implementation of Infilling Policy (July 2006). It is possible that there may be a need for additional documents to be produced, which are not known at the current time.

2.6 Regional Plan

Regional Spatial Strategy forms part of the Development Plan for the area and the Core Strategy in particular must be in general conformity with it. The South East Plan was adopted on 6th May 2009 and so will form the regional planning background for the period of this LDS.

The South East Plan proposes two Strategic Development Areas which affect Winchester District. The Hedge End SDA is mostly within Eastleigh Borough, but some of the area to be developed will be within Winchester District. Winchester will therefore be working with Eastleigh to plan and deliver the SDA.

The built extent of the north of Fareham SDA is wholly within Fareham Borough, although it will abut the south of the Winchester District. Winchester City Council will be working closely with Fareham Borough Council on the planning and implementation of the SDA.

2.7 Other Strategies

The LDF reflects the vision and priorities of the Council's Sustainable Community Strategy. The SCS has been refreshed and LDF policies, particularly those in the Core Strategy, are being developed jointly to ensure that the LDF continues to act as the delivery mechanism for those community aspirations that have a spatial planning implication. The Council has other strategies which the LDF will reflect and these are referred to in the evidence base attached at Appendix 4. Examples include the Economic Strategy and the Climate Change Plan.

Finally, the LDF will have regard to the plans and strategies of other bodies and organisations operating within the District. Examples include statutory undertakers, the Health Authority and the Local Education Authority. These bodies have been involved as stakeholders as part of the development of the Core Strategy and their plans and strategies will form part of the wider evidence base. The Council will continue to liaise closely with these and other infrastructure providers to ensure adequate and timely provision of infrastructure for the delivery of the LDF.

The Winchester LDF will need to take account of policies and strategies emerging from neighbouring LDFs. More specifically the southern part of the District lies within the South Hampshire sub-region covered by a specific delivery agency, the 'Partnership for South Hampshire' (PUSH), which undertakes many cross boundary studies and has produced a number of guidance 'Frameworks' to be used by Local Authorities in developing their LDFs.

2.8 The South Downs National Park

A significant part of the District lies within the South Downs National Park, which was confirmed by the Secretary of State in April 2009. At present it is the intention that a shadow National Park Authority will be in place by April 2010, with formal designation by April 2011, which will have responsibility for producing its own Local Development Scheme and Local Development Framework. The City Council will liaise with the

National Park Authority and other relevant bodies to establish which existing/proposed documents will be saved or continued, and the programme for their replacement. In the interim period the South Downs Management Plan will form part of the evidence base, and the Core Strategy will set out a strategic policy framework for the National Park, as relevant to the Winchester District.

3. Development Plan Documents

Core Strategy

- 3.1 There has been a delay in the production of the Core Strategy since approval of the 2007 LDS, which indicated that by January 2009 the examination period would be commencing.
- 3.2 This is due to a number of reasons:-
- Changing requirements and an increasing understanding of what is expected to be set out within Core Strategies;
 - requirements of PPS3 to undertake a Strategic Housing Land Availability Assessment,
 - publication of revised PPS 12 and subsequent revisions to the Planning Regulations in June 2008
 - advisory visits from PINS and PAS via its Spatial Planning Information Sharing initiative have suggested that certain areas of the Core Strategy require further work in terms of viability and ensuring the proposed strategic allocations are deliverable with the requisite infrastructure in place at the right time.
- 3.3 Preparation of the Core Strategy commenced in 2006 with early 'front loading' community engagement. During January 2008, under old Regulation 25, the Council undertook a wide Issues and Options consultation, which generated a significant amount of interest within the District. Representations were received from over 3,000 individuals and organisations, raising a variety of comments and observations, not only on specific options proposed but also on the overall spatial strategy for the District. This level of response required significant additional resources to administer and created an inevitable delay in the reporting of the comments to the Councils LDF Cabinet Committee during late 2008/early 2009.
- 3.4 A further extensive consultation was undertaken during May/June 2009 under revised Regulation 25, although referred to as the 'Preferred Option'. During summer 2009 the Council benefited from advisory visits from PINS and PAS. These both raised issues that would impact on the potential 'soundness' of the Core Strategy and the need for significant additional evidence relating to the viability and delivery of not only the proposed strategic allocations but also the SDAs in so far as they relate to the Winchester District.
- 3.5 The Council has continued to hold targeted stakeholder meetings and discussions with infrastructure providers which culminated in a special LSP/LDF Delivery Agent Event in July 2009, to explore with all the key providers the requirements for the proposed strategic allocations. However, given the advice of PINS and PAS, the Council consider it necessary to delay Core Strategy preparation and publication under Regulation 27 until autumn 2010. This will provide sufficient time to undertake the necessary work in relation to the strategic allocations and to ensure that the policies are properly expressed, with a locally distinct vision and set of strategic planning objectives.
- 3.6 Furthermore, this delay will also provide time for further technical evidence and discussions with neighbouring local authorities, in relation to the planning and delivery

of the two SDAs affecting the District. Also, by delaying consultation under Regulation 27 until autumn 2010, it is anticipated that any changes resulting from the elections to be held during early 2010 can be taken into account. The following schedule details the Core Strategy preparation and publication :-

Core Strategy	
Document Details	
Role and content	The Core Strategy will provide the vision and key policies for the planning and development of the District and the framework for the preparation of other Development Plan Documents. It will also set out how development requirements are to be met.
Geographical coverage	Winchester District
Status	Development Plan Document (DPD)
Chain of Conformity	Consistent with national planning policy and in general conformity with the Regional Spatial Strategy (South East Plan). Hampshire Minerals and Waste Framework
Timetable of Key Stages (Key Milestones shown in bold)	
Sustainability Appraisal Scoping consultation with statutory consultees (Reg 25)	June 2007
Issues & Options consultation	January – February 2008
Further consultation on Preferred Option regulation 25	May – July 2009
Publication of DPD and draft SA & pre-submission consultation period (Regs 27 & 28)	October 2010
Consideration of representations	November – December 2010
Submission of Development Plan Document and SA report to the Secretary of State (Reg 30)	January 2011
Pre-examination hearing meeting.	April 2011
Hearing sessions open	May 2011
Inspector's Report – fact check	September 2011
Inspector's Report - final	October 2011

Adoption and publication of document and revised proposals map	December 2011
Arrangements for Production	
Process management (Departmental Responsibility)	Strategic Planning Division with input from other Council services
Management arrangements	Overall project management by Cabinet (LDF) Committee. Day to day management by the Head of Strategic Planning working in conjunction with other Council officers through a Steering Group
Internal resources	Strategic Planning Division working in conjunction with other Council officers. Progress subject to adequate budget provision.
External resources	Use of specialist consultants as required. Liaison with County Council, PUSH authorities and other bodies as required.
Community and stakeholder involvement	As set out in the Statement of Community Involvement, including key links with the Local Strategic Partnership.

Development Management and Allocations DPD

- 3.7 This DPD will provide the necessary detail to supplement the Core Strategy. This will assist in keeping the Core Strategy shorter and more strategic, whilst providing detail to guide developments.
- 3.8 This DPD will set out the detailed planning requirements for that part of the Hedge End SDA that falls within the Winchester District. This DPD will also contain site allocations that are non-strategic in nature, following the spatial strategy established in the Core Strategy.
- 3.9 This DPD has been programmed to formally commence with publication under Regulation 27, once the Core Strategy is adopted therefore giving certainty to the development strategy and strategic development locations within the District. Evidence gathering and early front-loading has already commenced on this document, with landowners invited to submit sites for possible inclusion. Over 100 sites of varying sizes have so far been submitted and the opportunity for this will continue up until publication. Work on the SHLAA will also contribute to the development of this DPD, as this is the key tool to identify the development potential across the District.
- 3.10 In terms of the work commenced on the Hedge End SDA this is being led by Eastleigh Borough Council and there is now a dedicated Project Manager in post. The timescale

of this DPD has been adjusted slightly to reflect Eastleigh's LDS and production of its Core Strategy which will contain the necessary details of the SDA from their perspective. The Winchester Core Strategy will establish the broad planning framework for the SDA, but the detail will be set out in the Development Management and Allocations DPD.

- 3.11 Publication under Regulation 27 is therefore planned for December 2011 with submission in March 2012, this period of time is allowing for the anticipated number of responses and interest in this document, particularly as it will now contain the details of the SDA.
- 3.12 A detailed programme for Development Management and Allocations DPD is set out below :

Development Management and Allocations	
Document Details	
Role and content	This Development Plan Document will allocate sites required to meet development requirements and provide further detail for the management of development at the local level through detailed guidelines, it will also include the details for planning and delivery of the Hedge End SDA.
Geographical coverage	Winchester District
Status	Development Plan Document (DPD)
Chain of Conformity	With the Local Development Framework's Core Strategy and the Hampshire Minerals and Waste Framework.
Timetable of Key Stages (Key Milestones shown in bold)	
Sustainability Appraisal Scoping consultation with statutory consultees (Reg 25)	December 2010
On-going participation	December 2010 – September 2011
Publication of DPD and draft SA & pre-submission consultation period (Regs 27 & 28)	December 2011 – January 2012
Consideration of representations	February – March 2012
Submission of Development Plan	March 2012

Document and SA report to the Secretary of State (Reg 30)	
Pre-examination hearing meeting.	April 2012
Hearing sessions open	May 2012
Inspector's Report – fact check	October 2012
Inspector's Report - final	November 2012
Adoption and publication of document and revised proposals map	January 2013
Arrangements for Production	
Process management (Departmental Responsibility)	Strategic Planning Division with input from other Council services.
Management arrangements	Overall project management by Cabinet (LDF) Committee. Day to day management by the Head of Strategic Planning working in conjunction with other Council officers through a Steering Group. Partnership working with Eastleigh Borough Council
Internal resources	Strategic Planning Division working in conjunction with other Council officers. Progress subject to adequate budget provision.
External resources	Use of specialist consultants as required. Liaison with County Council, PUSH authorities and other bodies as required. SDA Project Manager
Community and stakeholder involvement	As set out in the Statement of Community Involvement, including key links with the Local Strategic Partnership.

4. Other LDF Documents

North of Fareham Strategic Development Area AAP

- 4.1 This SDA will lie within Fareham Borough. The City Council will continue to work closely with officers in Fareham to assist the delivery of the development area, the Council currently sits on the Project Board for the SDA. Fareham Borough Council LDS indicates Regulation 25 consultation during June – July 2009; pre-submission publication November – December 2010; submission February 2011 with adoption anticipated November 2011.
- 4.2 The proximity and potential impact of the SDA on Winchester District may require planning guidance through the preparation of an SPD at some point in the future to deal with matters such as provision of Green Infrastructure and the protection of gaps between the SDA and existing settlements. The need for such guidance will be monitored as the AAP is developed.

Supplementary Planning Documents

- 4.3 The 2008 AMR proposed that this LDS would contain details of proposed SPD. However, the requirement for SPD to be included in the LDS has been removed by new Regulations. Therefore, a list of adopted and planned SPD is included in an Appendix to the LDS (Appendix 3) for information purposes. The amendments to the regulations will make it possible for additional SPD to be proposed without the need to revise the LDS, which allows for greater flexibility in the timescales for production of SPD. This is particularly helpful for SPD that are produced by community organisations and other groups outside the Council's control.
- 4.4 In terms of planned SPD, one on Car Parking Standards is currently being prepared by the Council. Consultation was undertaken during early 2009 with adoption anticipated in October 2009.

Statement of Community Involvement

- 4.5 The Council adopted the SCI in January 2007. It may be necessary to make revisions to the SCI following the publication of new Planning Regulations. However no programme has yet been prepared for its revision and priority is given to other DPDs. Therefore, until the revised SCI is produced the spirit of the existing SCI will be used when deciding on how to consult on new style DPDs.

Evidence Base

- 4.6 Production of sound DPDs is based on the development of a robust and comprehensive evidence base. To this end the Council has been developing its evidence for the Core Strategy and the LDF in general.

- 4.7 Some components of the evidence base relate to documents of the Council and other bodies which were already in existence (such as the Landscape Character Assessment). Some of the evidence gathered has been one-off studies which may not be repeated for some time, such as the Strategic Flood Risk Assessment (2007). Other documents will be updated more regularly, such as the SHLAA. The process of continuing engagement with stakeholders and the Winchester communities has created a great deal of evidence from this valuable source through structured events such as workshops, notes of which are placed on the Council's website.
- 4.8 The components of the evidence base for the LDF are listed at Appendix 4, these primarily relate to planning evidence in conjunction with the LDF, rather than wider documentation produced by the Council and its partners.

Strategic Environmental Assessment, Sustainability Appraisal and Habitats Regulations Assessment

- 4.9 Achieving sustainable development is at the heart of the new planning system. In preparing Local Development Documents, attention will be given to the expected environmental outcome of proposed plans. All Local Development Documents will be subject to Sustainability Appraisal (SA). A new European Union Directive came into force in July 2006 which requires that all plans, likely to have significant effects on the environment, must incorporate a formal Strategic Environmental Assessment (SEA). This applies to all Development Plan Documents.
- 4.10 Whilst the SA/SEA process examines the concept of sustainability through consideration of social, economic and environmental impacts, there is also the matter of health and equalities and these elements need to be incorporated into impact assessments for policy formulation. Accordingly, the approved SA/SEA framework includes a specific section on health under the objective "to improve the health and well being of all". Equalities however, falls outside this remit, but it is a requirement of the Council under the 'Equality Standard for Local Government' to include this element in fulfilling its duties in relation to promoting equality in service provision.
- 4.11 Consequently the Core Strategy will be assessed in accordance with the Equality Impact Assessment manual established by Winchester City Council which examines the impact of the draft policies on gender, age, race, disability and health, sexuality, religion and belief along with other more general categories such as those on low incomes, those living in a rural area or those with caring responsibilities etc.
- 4.12 LDFs also have to comply with the requirements of the European Communities Habitats Regulations - Council Directive 92/43/EEC on the conservation of natural habitats and of wild fauna and flora. The Regulations provide for the designation and protection of 'European sites', the protection of 'European protected species', and the adaptation of planning and other controls for the protection of European Sites. To this extent further assessment of the impact of the proposed strategic site allocations on such sites has been undertaken.

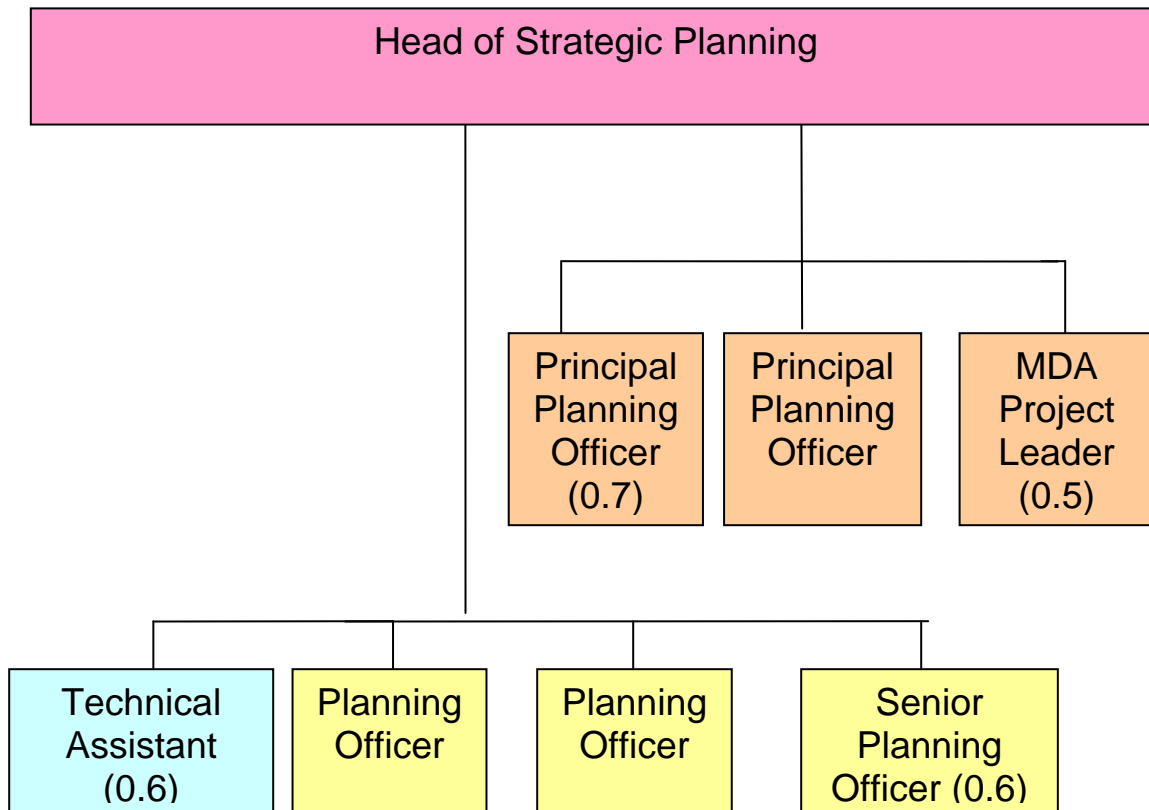
5. Delivery and Implementation

- 5.1 PPS12 places increased emphasis on the provision of appropriate infrastructure to enable the delivery of planned development. The Council is involved in on-going engagement with infrastructure providers, to ensure that the developments proposed initially within the Core Strategy through strategic allocations and subsequently Development Management and Allocations DPDs are deliverable. The Council's DPDs should also reflect the plans and strategies of these providers as necessary.
- 5.2 The Core Strategy will be required to be supported by an infrastructure plan that identifies not only the infrastructure requirements but also the delivery agencies/partners and timescales for implementation. This will also need to address risk management and the need to plan for contingencies if the required elements do not come forward within the prescribed period.
- 5.3 With regard to the introduction of the proposed Community Infrastructure Levy the regulations required to implement this mechanism of raising finance are yet to be published. The Core Strategy will therefore need to broadly set out the Council's approach to the provision of infrastructure, including the mechanics required to ensure that the necessary financial contributions are forthcoming. But due to the complexity of this it will be necessary to establish a formal framework for requesting contributions through a DPD/SPD. Due to the current legislative uncertainty, it is proposed to keep this matter under review and revise the LDS as necessary.

6. Resources

- 6.1 The LDS programme will require input from various sections of the Council, this will be co-ordinated at officer-level by the Strategic Planning Division. The Strategic Planning Division originally consisted of 7.2 full-time equivalent posts, with its responsibilities covering areas additional to the Local Development Framework and, in particular, involvement in regional planning, supplementary planning documents and the planning and the implementation of major development.
- 6.2 Due to vacancy management processes within the Council and the need to reduce staff overheads, the Strategic Planning Division is currently operating with 0.8 full time equivalent posts vacant (at 6.4 full-time equivalent posts) and a proposed restructuring to increase the capacity of the Division has been postponed. The impact of the current budgetary requirements of the Council results in uncertainty about when the team will return to its original status. This will obviously have an impact on how much progress can be made with programmed DPDs etc. This LDS is therefore based on the reduced establishment of the Strategic Planning Division, as indicated below:

Structure of Strategic Planning Division



- 6.3 The LDF is a corporate priority for Winchester Council and has been prepared jointly with other areas of the Council, notably with work on the Sustainable Community Strategy and the Economic Strategy. Officers from other sections of the Council have already been involved in the development of the Core Strategy in areas such as affordable housing and transportation. Their specialist knowledge supplements the work of the core Strategic Planning staff. It is possible that staff may also be drawn from development control work on a temporary basis as the planning and then implementation of the proposed strategic allocations requires significant resources, from the pre-application master planning stage through to the consideration of the planning application.
- 6.4 Outside organisations are also a key part of the LDF. Members of the Winchester District Strategic Partnership play a key role in the LDF and have been instrumental in

the evolution of key documents to date. They are a particularly useful resource in terms of understanding the infrastructure requirements and mechanisms for delivery.

- 6.5 The Council is also a member of PUSH and works closely with officers of this organisation to implement the sub-regional strategy as it applies to the District; this includes commissioning and participating in relevant PUSH studies and working groups. PUSH resources and its access to regional funding will be an important factor in delivering major development in the southern part of the District. Resources to undertake evidence studies for the Hedge End SDA have been provided, part funded by PUSH. Hampshire County Council also provides assistance, especially, in assisting with the monitoring process i.e providing information on housing completions.
- 6.6 The Council has worked closely with Havant, Eastleigh and Fareham Borough Councils to bring forward major sites with cross boundary interests, and has shared resources where appropriate. The Advisory Team for Large Applications (ATLAS) which is part of the Housing and Communities Agency has assisted the Council in bringing forward the major development area West of Waterlooville, and is expected to continue to assist as appropriate in bringing forward significant schemes. Transport For South Hampshire has undertaken a number of studies to assist with the assessment of traffic impacts in relation to the sub-region.
- 6.7 The City Council has a 'Local Development Framework Reserve' fund, to which it contributes over £90,000 annually, to spread the cost of major development plan expenditure, e.g. the appointment of consultants and the costs of the examination for the DPDs. The Council has recognised the importance of the delivery of the LDF and associated development and will seek to maintain an adequate level of funding.

7. Risk Assessment and Management

- 7.1 The production of complex documents within the LDF requires consideration of the potential risks involved both through the preparation and production stages. Risks may vary from local matters such as changes in staffing levels or political/administration changes to those matters of national or regional impact including changes to government guidance and other legislation.
- 7.2 There is an increasing requirement through LDF guidance to ensure that the LDF is adequately project managed and resourced to avoid timescales slipping.
- 7.3 The following table identifies a range of potential risks, their impact and likelihood of occurrence together with contingency and mitigation measures.

Risk	Likelihood	Impact	Contingency	Mitigation
A team member may leave	High	medium	Spread knowledge of LDF development throughout the team to minimise impact.	Reappoint as soon as possible – this may however not be possible given the Councils current financial restrictions on recruitment Re-deploy staff from other areas of the Council Employ external consultants – given the currently financial situation of the Council this option is less likely
New national legislation	Medium	medium	PPS12 and planning regulations have been revised (mid 2008); There may be further changes resulting from changes of Government policy following a General Election within the coming year.	Sufficient flexibility has been included in the timescales for DPD production.

Problems arising from joint working with PUSH, Eastleigh and Fareham Councils	High	medium	Close working with other authorities and Council Members to detect issues early in process	Sufficient flexibility has been included in the timescales for DPD production. Discussions have already taken place with neighbouring LAs.
Failure to achieve timely provision of infrastructure	Low	High	Discussions with infrastructure providers has commenced and will become more focussed as the development strategy and impact on infrastructure for the District becomes clearer.	Continuing ongoing engagement with infrastructure providers. The development of a comprehensive infrastructure delivery plan and timely review and adjustment of that plan through the AMR
DPD found unsound	Low	High	Continual close working with GOSE and PINs on DPD production.	Go back to an earlier stage, revise the plan and re-submit
Programme slippage	Medium	medium	Contingency time is built into the LDF programmes, which includes sufficient time to deal with a large number of representations.	Sufficient flexibility has been included in the timescales for DPD production. Revise LDS. Ensure sufficient resources available to assist at short notice if a large number of representations are received; maximise electronic processing of representations.
Changes to the administration of the Council	medium	medium	To work closely with all elected members, through raising awareness of LDF/DPDs.	Build sufficient flexibility into the strategy

8 Monitoring & Review of LDS

- 8.1 The AMR will monitor the progress of the LDS on an annual basis, reporting in December each year. It will also need to specifically monitor the infrastructure plan. The Council will discuss any necessary changes with GOSE and PINs, should they be required.
- 8.2 The AMR will also monitor the delivery of policies when they have been adopted. Targets and Indicators will be identified for the policies within the Core Strategy.
- 8.3 The SHLAA will also be updated regularly to inform the delivery of housing requirements.
- 8.4 Other elements of the evidence base will be updated and expanded as necessary.
- 8.5 The Council's Sustainable Community Strategy (SCS) has recently undergone a 'refresh' to reflect the concepts emerging through the LDF and in particular the Core Strategy. Its monitoring programme is linked with Local Area Agreement (LAA) targets and indicators. Core Strategy production and elements of the Local Plan have also been included where relevant. The AMR includes, where relevant, those elements of the SCS and LAA.

APPENDIX 1

WINCHESTER CITY COUNCIL LOCAL DEVELOPMENT FRAMEWORK - DPD PROGRAMME (October 2009)

PROJECT	2009												2010												2011												2012												2013			
	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A
Winchester District Local Plan Review	Saved Plan												Saved policies may continue until replaced by a new DPD policy ←—————→																																							
DPDs																																																				
Core Strategy																																																				
Development Management and Allocations																																																				

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Sa	Sustainability Appraisal & public participation (Reg 25)																
P	Publication & submission consultation (Regs 27 & 28)																
S	Submission (Reg 30)																
PH	Pre-Hearing meeting																
H	Hearing sessions open																
IF	Inspector's report - fact check																
I	Inspector's report - final (Reg 35)																
A	Adoption																
<table style="width: 100%;"> <tr> <td style="width: 20px; height: 15px; background-color: #808080; border: 1px solid black;"></td> <td>Ongoing public & stakeholder participation (Reg 25)</td> </tr> <tr> <td style="width: 20px; height: 15px; background-color: #FF8C00; border: 1px solid black;"></td> <td>Winchester District Local Plan Review</td> </tr> </table>			Ongoing public & stakeholder participation (Reg 25)		Winchester District Local Plan Review												
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	Winchester District Local Plan Review																

APPENDIX 2: WDLPR Saved policies and Development Plan Documents in which they will be reviewed/replaced

CS = Core Strategy. DMA = Development Management & Allocations
SPD = Supplementary Planning Document

N.B : Local Plan policies replaced by policies within either the Core Strategy or Development Management and Allocations DPD will not be replaced on a like for like basis, they will be expressed in accordance with the revised LDF regulations and guidance and take into account local evidence.

WDLPR Policy No.	WDLPR Policy	Location within LDF/ Reason for not saving
DP 1	Design Statement reqmt	Strategic policy in CS with supporting details if required in DMA.
DP2	Master Plan reqmt for large sites	
DP3	Design Criteria	
DP4	Landscape and the Built Environment	
DP5	Design of Amenity Open Space	
DP7	Aerodrome Safety	DMA/Proposals Map
DP9	Infrastructure for New Development	CS. DPD/SPD to be produced for further detail if required
DP10	Pollution Generating Development	DMA if required.
DP11	Un-neighbourly Uses	
DP12	Pollution sensitive development	
DP13	Development on Contaminated land	
DP14	Public Utilities (& Telecommunications)	
CE1	Strategic Gaps	CS/DMA
CE2	Local Gaps	CS/DMA
CE3	Development in Gaps	CS/DMA
CE4	Essential Services	DMA
CE5	Landscape character	DMA
CE6	AONB	CS/DMA replace with reference to South Downs National Park
CE8	Nature Conservation – National Sites	Strategic policy in CS if necessary with supporting details if required in DMA.
CE9	Nature Conservation – Locally Designated Sites	
CE10	Other Sites of Nature	

	Conservation Interest	
CE11	New and Enhanced Sites of Nature Conservation Value	
CE13	Essential Development in Agriculture	DMA if required
CE14	Agri-industry Agri-distribution	DMA if required
CE15	Fish Farms	DMA if required
CE16	Farm diversification	DMA
CE17	Re-use of buildings	CS/DMA
CE18	Existing Employment Uses	CS/DMA
CE19	Housing for Essential Rural Workers (mobile homes)	DMA
CE20	Housing for Essential Rural Workers (permanent dwellings)	DMA
CE21	Occupancy Conditions	DMA
CE22	Dwellings for Other Rural Workers	DMA
CE23	Extension & Replacement of Dwellings	DMA
CE24	Conversion & changes of Use	DMA
CE25	Conversion of Larger Buildings in Extensive Grounds	DMA
CE26	Staff Accommodation	DMA if required
CE28	Sustainable Recreation Facilities	DMA
HE1	Archeological Site Preservation	DMA
HE2	Archeological Site Assessment	DMA
HE3	Historic Parks etc	DMA
HE4	Conservation Areas – Landscape Setting	DMA
HE5	Conservation Areas – development criteria	DMA
HE6	Conservation Areas – detail required	DMA
HE7	Conservation Areas – Demolition of Buildings	DMA
HE8	Conservation Areas – Retention of Features	DMA
HE9	Shopfronts –	DMA

	Retention of Existing	
HE10	Shopfronts – New Shopfronts in CAs	DMA
HE11	Signage in CAs	DMA
HE12	Blinds & Shutters	DMA
HE14	Historic Buildings – Physical Alterations to	DMA
HE17	historic redundant, agricultural or industrial buildings	DMA
H1	Housing Strategy	CS
H2	Local Reserve Sites	DMA
H3	Settlement Policy Boundaries	DMA
H4	Outside Policy Boundaries (infill)	DMA
H5	Affordable Housing	CS
H6	Rural Exception Sites	CS
H7	Housing Mix and Density	CS/DMA
H9	Mobile Homes (New)	DMA if required
H10	Mobile Homes (Loss)	DMA if required
E1	Employment Strategy	CS
E2	Loss of Employment	DMA
E4	Winchester Office Development - Outside Town Centre	DMA
SF1	Town Centre Development - New	DMA
SF2	Town Centre Development - Loss	DMA
SF3	Town Centre Development – Food & Drink	DMA
SF5	Primary Shopping Area	DMA
SF6	New Facilities and Services	DMA
SF7	Loss of Facilities and Services	DMA
SF8	Further & Higher Education	DMA
RT1	Important Amenity Areas	DMA
RT2	Important Recreational Space	DMA

RT3	Smaller Important Open Spaces	Strategic policy and revised standards in CS, details in DMA
RT4	Recreational Space for New Housing Development	
RT5	Site Allocations for Recreation	
RT6	Children's Play Facilities	
RT9	Recreational Routes	DMA
RT11	Equestrian Development	DMA
RT12	Golf related development	DMA
RT13	Noisy Sports	DMA
RT14	Indoor Leisure Uses	DMA
RT15	Facilities for tourism in the settlements	CS/DMA
RT16	Tourism & Leisure Facilities in the Countryside	CS/DMA
RT17	Camping/ Caravanning Sites	DMA
RT18	Permanent Short-Stay Tourist Accommodation in Countryside	DMA
T1	Development Location	CS
T2	Development Access	DMA
T3	Development Layout	DMA
T4	Parking Standards	SPD
T5	Off-Site Transport Contributions	DMA
T6	Integrated Transport Infrastructure	DMA
T9	Freight Facilities	DMA
T11	New Road Schemes	DMA
T12	Safeguarded Land (Botley By-pass & Whiteley Way)	DMA
W1	Winchester's Special Character	DMA
W2	Town Centre, Shopping & Facilities -Broadway/Friarsgate	DMA
W3	Recreation - Bushfield Camp	CS – Potential strategic allocation for 'knowledge park'
W4	Park and Ride	DMA
W5	Town Centre Traffic Management	DMA
W6	Parking Controls and	DMA

	Servicing – New Public car parks	
W7	Parking Controls and Servicing – Parking Standards	DMA
W9	Environmental Traffic Management	DMA
W10	New Footpath Proposals	DMA
W11	New Bridleway Proposal	DMA
MDA1	Proposals for West of Waterlooville	CS – strategic allocation
MDA2	Proposals for Winchester City (north)	CS – strategic allocation
S1	Bishop's Waltham – Ponds	DMA
S2	Bishop's Waltham - Malt Lane	DMA
S3	Bishop's Waltham – Abbey Mill	DMA
S4	Bishop's Waltham – Pondside	DMA
S6	Cheriton – Freeman's Yard	DMA
S7	Curdrige – Hilsons Road	DMA
S9	Kings Worthy – footpaths	DMA
S10	Proposals for land at the former station yard Sutton Scotney	DMA
S12	Proposals for land at Whiteley Green	DMA
S14	Whiteley – Solent 2	DMA
S15	Whiteley – Little Park Farm	DMA

APPENDIX 3: List of SPD adopted and other supporting documents

Adopted Supplementary Planning Documents

Implementation of Local (Housing) Reserve Sites Policy SPD (July 2006)
 Implementation of Infilling Policy SPD (July 2006)
 Kings Worthy VDS (October 2006)
 Denmead VDS (February 2007)
 St Barnabas West (Teg Down) NDS (February 2007)
 Chilbolton Avenue LADS (January 2006)
 Springvale Road LADS (August 2006)
 Sleepers Hill LADS (January 2007)
 Compton Down LADS (January 2007)
 Development of Affordable Housing (February 2008)
 Sparsholt VDS (revised) (November 2007)
 New Alresford Town Design Statement (April 2008)
 West Fulflood & Oram's Arbour Neighbourhood Design Statement (May 2008)
 Oliver's Battery VDS (July 2008)
 Otterbourne VDS (July 2008)

Supplementary Planning Guidance prepared under the old planning system, which may continue to be a material consideration:

<u>Specific issues</u>	Date adopted	WDLPR Policies
Achieving a Better Mix in New Housing Developments	2000	H7
Design Guidance for the control of Shopfronts and Signs	1998	HE9-HE12
Winchester District Landscape Character Assessment	2004	CE5, DP4
Winchester Conservation Area Project	2003	HE4 – HE8
Equestrian Development	1999	RT11
<u>Development Briefs and Master Plans</u>		
Broadway / Friarsgate Planning Brief	2003	W2
Whiteley Business Park, Phase 2, Development Brief	1991	S14

	date adopted	WDLPR policies
<u>Village Design Statements</u>		
Boarhunt	2002	DP1-DP5, H3/H4, H5, H7
Bramdean	2000	
Corhampton & Meonstoke	2002	
Crawley	2001	
Curdridge	2002	
Exton	2002	
Itchen Abbas	2001	
Littleton	2001	
Micheldever	2002	
Soberton	2002	
Sparsholt	1999	
Swanmore	2001	
Upham	1999	
West Meon	2002	
Wickham	2001	
<u>Neighbourhood Design Statements</u>		
St Giles Hill, Winchester	2004	

APPENDIX 4: EVIDENCE BASE

The following documents have informed the evolution of the LDF to date :-

- Winchester District Urban Capacity Study (Winchester City Council, 2001)
- Winchester District Housing Needs Survey (David Couttie Associates, 2002).
- Winchester City and its Setting (Landscape Design Associates, 1998)
- Future of Winchester Study (Winchester City Council, 1999)
- Assessment of Retail Floorspace in Winchester (Nathaniel Lichfield, 2003),
- Vision for Winchester (Winchester Town Forum, 2006)
- Winchester District Landscape Character Assessment (Winchester City Council, 2004)
- Hampshire Local Transport Plan (Hampshire County Council, 2006)
- Winchester District Open Space Strategy (Winchester City Council, 2008/09. Re-published annually)
- Winchester District Local Biodiversity Action Plan (Hampshire & Isle of Wight Wildlife Trust, Draft 2005)
- Winnall Industrial Estate Study (Winchester City Council 2007)
- Tourism Strategy (Winchester City Council, 2005)
- Contaminated Land Strategy (Winchester City Council 2004)
- Tree Strategy (Winchester City Council 2006)
- Winchester Air Quality Action Plan (Winchester City Council April 2006)
- Gypsy and Traveller Accommodation (Hampshire County Council 2006)
- South Downs Management Plan (South Downs Joint Committee 2007)
- Climate Change Plan (Winchester City Council 2007)
- Parish Plans (various)
- LDF Annual Monitoring Report (Winchester City Council 2008. Re-published annually)

In addition to the above general reports a number of specific studies have been commissioned explicitly to inform LDF preparation (all can be viewed on the Council's website www.winchester.gov.uk) :-

- Retail and Town Centre Uses Study - 2007
- Strategic Housing Market Assessment – 2007
- Strategic Housing Land Availability Assessment – draft 2008
- Economic and Employment Land Review – 2007
- Supplementary Economic and Employment Report - 2009
- Strategic Flood Risk Assessment – 2007
- Open Space, Sports and Recreation Study – 2008
- Green Infrastructure Technical Paper – 2007

- Renewable Energy Study – 2008
- Transport Assessment – 2007
- LDF Transport Assessment Stage 1 – 2008
- LDF Transport Assessment Stage 2 – 2009 (in progress)
- Green Infrastructure Study – 2009 (in progress)
- Affordable Housing Viability Study – 2009 (in progress)
- Climate Change Viability Study 2009 (in progress)
- Bushfield Camp Viability Appraisal 2009 (in progress)