Winchester District Local Plan Part 2 – Development Management and Site Allocations

Proposed 'Additional Modifications'

October 2016



Schedule of Proposed 'Additional Modifications'

The following schedule details Proposed Modifications to the Winchester District Local Plan Part 2 – Development Management and Site Allocations, in response to the representations made to consultation under Regulation 19 during November – December 2015, and matters raised during the Examination Hearings undertaken during 12 – 20 July 2016. It contains 'Additional Modifications' (AMs) which the Council propose to clarify policy expression and to ensure consistency across the plan.

A separate schedule of 'Main Modifications' (MMs) has also been produced, by the Council. A schedule of draft Modifications was made available on the Council's website following receipt of the Inspector's '<u>Note of Initial Findings'</u> (28 July 2016), which are required to ensure that LPP2 is sound. <u>The Council published a response</u> to the Inspector's Note which includes a response to each of the matters raised, explaining the modifications proposed and any departure from the changes sought by the Inspector. Further changes have since been made, so the draft Modification reference numbers, may not correlate.

Deleted text is shown as struck through and additional text is shown <u>underscored</u>. All page and paragraph numbers in the Schedule refer to the Submission version of the Local Plan. It will be necessary in addition to these, to edit the whole Local Plan to update references as necessary and to ensure consistency. The schedule only includes those parts of a policy/paragraph that are proposed to be changed, it is therefore advised to cross reference to the 'tracked change' version of the Submission Local Plan to read the whole policy/paragraph in context. http://www.winchester.gov.uk/planning-policy/local-plan-part-2/lpp2-examination/

The full <u>evidence base</u> and previous stages of LPP2 preparation can be viewed at <u>http://www.winchester.gov.uk/planning-policy/local-plan-part-2/</u>, Recent updated evidence on the needs for_Gypsies and Travellers in the District has been added, to inform Policy DM4.

Both Main Modifications and Additional Modifications have been subject to SA/SEA/HRA and the findings can be viewed at http://www.winchester.gov.uk/planning-policy/local-plan-part-2/lpp2-examination/, this confirms that the proposed changes raise no significant effects with regard to SA/SEA/HRA.

These Modifications are published for consultation for 6 weeks from 28 October until noon 12 December 2016.

Any comments should be sent using the form provided on the website and be submitted online or by email to <u>LPP2@winchester.gov.uk.</u> Completed paper forms, which are available at the places where the Plan and Modifications can be inspected should be returned to City Offices, Colebrook Street, Winchester, SO23 9LJ, <u>all</u> responses must be received **no later than noon 12 December 2016**. Proposed Additional Modifications to Winchester District Local Plan Part 2: Site Allocations and Development Management

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to Document				Reason
AM1	7	1.15	Structure of the Document I Core Strategy LPP1 sets out the spatial plan District (paragraph 2.17), for t Development Strategy for the Policies. LPP2 delivers the re allocations and policies, toget management policies, which p where necessary. The conter LPP1 –	ning vision a he period 20 District and equirements her with a su provide furthe	and objectives for the 11 – 2031. It establis an associated series of LPP1 through a se lite of detailed develo er detail to the Core F	Winchester hes a Spatial of Core eries of site opment Policies in LPP1	Clarification to reinforce the links between LPP1 and 2.
			Local Plan Part 1		Local Plan Part 2		
			Spatial Strategy <u>& Strategic</u> Policies		Site Allocations <u>&</u> <u>Development</u> <u>Management Policies</u>		
			Winchester Town <u>WT1, WT2, WT3</u>	-	<u>WIN1, WIN2, WIN3,</u> <u>WIN4, WIN5, WIN6,</u> <u>WIN7, WIN8, WIN9,</u> <u>WIN10, WIN11</u>		
			South Hants Urban Areas SH1, SH2, SH3, SH4		<u>SHUA1,</u> <u>SHUA2,SHUA3,</u> <u>SHUA4, SHUA5</u>		

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to Document	Reason
			Market Towns & Rural AreaBW1, BW2, BW3, BW4, BW5, CC1, CC2, KW1, NA1, NA2, NA3, SW1, SW2, WC1, WC2, WC3, WC4, WK1, WK2, WK3	
			Core Policies Development Management Policies	
			Active Communities <u>CP1, CP2, CP3, CP4, CP5, CP6,</u> <u>CP7</u> <u>DM1, DM2, DM3, DM4,</u> <u>DM5</u>	
			Prosperous Economy DM6, DM7, DM8, DM9, DM10, DM11, DM12	
			High Quality Environment DM13, DM14, DM15, DM16, DM17, DM18, DM19, DM20, DM21, DM19, DM20, DM21, DM22, DM23, DM24, DM22, DM23, DM24, DM25, DM26, DM27, DM28, DM29, DM30, DM31, DM32, DM33	
			Infrastructure, Implementation & Implementation & Implementation & Monitoring	
AM2	22	Para 3.1.1	The area referred to by the City Council as Winchester Town consists of the Winchester Wards plus the adjoining built up areas of Oliver's Battery and Harestock <u>as defined on the Policies Map</u> . It is compact,	To clarify the extent of the Winchester Town policies and proposals in response to 50342

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AM3	29	3.6.8	with the development of a new primary school at Westgate Secondary School and the expansion of several existing schools within the town. <u>There is</u> <u>a range of further education provision within the Town, offering both full and</u> <u>part time educational opportunities. Future development proposed by these</u> <u>institutions will need to accord with policies in LPP1 and 2 and other relevant</u> <u>guidance.</u>	Clarification in response to 50168

Additional Pa Modification no Number	o poli	ction/ licy/ ragraph	Amendments to Document	Reason
AM4 46	6 Foll WIN	llowing N11 – d Inset	<text><image/></text>	Clarification

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to Document	Reason
AM5	51	4.2.5	The outstanding planning permissions referred to in the table (c.) include sites at Coppice Hill and Green Lane Farm (adj to Hoe Road) and various smaller sites. Given the presumption in favour of development within the built-up area (Policy DM1), SHLAA sites do not need to be formally allocated in this Plan, but have been assessed as being deliverable and are confirmed as components of the housing land supply. In addition, there are two key central sites that offer redevelopment opportunities over the Plan period. Land at Malt Lane lies within the defined town centre boundary and conservation area and is considered suitable for an appropriate mixed use development. Land at Abbey Mill has been subject to various development proposals in recent years, none of which have been implemented, again its proximity to the town centre lends it to an appropriate mixed use development, taking into account the site's constraints. Proposals will be assessed against the policies in this Plan and LPP1 and will need to reflect other advice and guidance as necessary.	Updating and to reflect comments made by 50342 and discussed at the Examination Hearings.
AM6	54	4.2.22	There is the opportunity for the access arrangements to incorporate the existing Shore Lane junction, so as to improve traffic movement, safety and pedestrian and cycle crossing facilities. <u>Opportunities to improve pedestrian</u> <u>links from the site along the southern side of Coppice Hill should be</u> <u>investigated.</u> Open space should be provided in accordance with LPP1 Policy CP7	Additional sentence to highlight the need for a pedestrian link if possible and feasible in response to 52092 and consequential changes to BW1.
AM7	66	4.3.18	Also the site has archaeological potential, due to finds elsewhere in the locality, and therefore the preparation of a comprehensive <u>an</u> archaeological assessment <u>will be needed</u> to define the extent and significance of any archaeological remains, and provide for their preservation and recording as	To be consistent with other LPP2 policies where there is 'potential' this

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to Document	Reason
			appropriate, will be required and reflect these in the proposals, in accordance with Policy DM25, prior to the commencement of development.	matter is reflected in the supporting text. Detailed matters are covered by Policy DM25.
AM8	71	4.4.14	The site lies within an area of high archaeological potential relating to Iron Age/Roman settlement and adequate the preparation of an archaeological assessment will be needed to define the extent and significance of any <u>archaeological</u> remains and provide for their preservation or recording, as appropriate reflect these in the proposals.	Amendments to policy to reflect comments by Historic England and for consistency across LPP2.
AM9	80	4.5.23	Substantial boundary planting will also be needed on the eastern edge of the site, which is sensitive in landscape terms, and the archaeological potential of the area will need to be investigated and protected as necessary an assessment to define the extent and significance of any archaeological remains and reflect these in the proposals, in accordance with policy DM25, prior to the commencement of development.	Amendments to policy to reflect comments by Historic England and for consistency across LPP2.
AM10	87	4.6.15	and the creation of additional open spaces of a variety of types. <u>The site lies</u> within an area of archaeological potential, the preparation of an archaeological assessment will be needed to define the extent and significance of any archaeological remains and reflect these in the proposals, in accordance with Policy DM25, prior to the commencement of development.	To incorporate changes agreed in the Statement of Common Ground with Historic England 50084
AM11	87	4.6.16	Part of the land covered by policy SW1 is potentially liable to flood and measures will need to be implemented as necessary to prevent this. <u>Development should be avoided within Flood Zones 2 and 3.</u> <u>Drainage and</u> <u>sewage provision These</u> should <u>also</u> ensure that pollution to areas of nature conservation importance, such as The Moors at Bishops Waltham, is	To provide clarification as agreed with Environment Agency 50083

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			avoided	
AM12	92	4.7.15	The site is currently used for a number of employment uses, and showroom/sales facilities. It <u>Although it</u> is one of the few significant employment sites in the village <u>in terms of its site area rather than the number</u> of jobs created, although it is not fully developed and the disposition of the various uses does not make for the most effective use of the site. <u>Therefore</u> , <u>Ggiven the requirement to enable the school extension and high costs of</u> <u>developing the site including the costs of for-decontamination</u> , and the fact that this is not a prime employment location, it would not be realistic to expect all the existing <u>land floorspace /</u> areas devoted to employment uses to be replaced, or to specify the precise amount or uses of floorspace to be provided. However, in bringing forward the site the developers should develop a masterplan for a mix of uses that includes sufficient commercial uses to at least <u>partly</u> compensate for the loss of existing employment floorspace, taking account of the viability of the development.	Explanatory text for policy WC1 modified to respond to viability and soundness issues raised since submission of the Plan.
AM13	93	4.7.16	This site will be expected to make a contribution <u>of land</u> to the <u>improvement</u> <u>extension</u> of St John the Baptist Primary School, which is <u>required necessary</u> as a result of development. Scope to extend the School is limited, given the SSSI immediately to the north, and Morgan's Yard offers the <u>best opportunity</u> <u>optimal location</u> for expansion <u>although</u> . However it is recognised that the <u>provision of land within the Morgan's Yard site to facilitate the school extension</u> <u>might make the development of the site as a whole unviable would affect site</u> <u>viability</u> . Therefore favourable consideration would be given to extending the <u>school onto land to the east (as shown on the Policies Map)</u> , which was	Explanatory text for policy WC1 modified to respond to viability and soundness issues raised since submission of the Plan.

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			previously designated in the Winchester Local Plan Review 2006 for amenity and recreation uses. A masterplan should be produced showing how the various uses can be developed viably, including any enabling development which is required to bring forward this site to extend the school facilities should or to meet an identified community need.	
AM14	93	New 4.7.17 (was part of 4.7.16)	Following discussions with Hampshire County Council on the best way to extend the school, they confirmed that the site's contribution towards the expansion of the School, should, therefore, be achieved by <u>development</u> should provide ing an area of land <u>of at least (0.5 – 0.64 hectares)</u> for the expansion of the School grounds. This additional land is needed to provide additional play space to meet the needs of the enlarged school. There is also the potential to provide a multi–use games area for the school <u>and other open</u> space or facilities needed by which could be made available to the local community outside of school hours.	Explanatory text for policy WC1 modified to respond to viability and soundness issues raised since submission of the Plan.
AM15	105	4.8.26	Archaeological excavation and recording assessment will be required in the southern part of the site prior to housing development taking place, in accordance with DM25.	To incorporate changes agreed in the Statement of Common Ground with Historic England 50084
AM16	118	5.21 – 5.22	5.21 The Council has been advised by the Highway Authority that, in order to meet the planned level of housing growth in the Eastleigh Borough, in and around the Botley Area, strategic transport infrastructure improvements will be necessary to help mitigate the impact of traffic, including the provision of the	To incorporate changes agreed in the Statement of Common Ground with Hampshire

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			 <u>Botley Bypass</u>. These include the provision of Botley Bypass although a full justification for the Bypass, together with a fully funded programme of delivery has yet to be established. Whilst a fully funded programme of delivery has yet to be established. Whilst a fully funded programme of delivery has yet to be established, the Highway Authority is seeking funding for the road. The Council will therefore continue to safeguard the section of the potential route for the Botley Bypass within the Winchester District and will work positively with stakeholders to investigate and identify appropriate means of delivering the future construction of the Bypass, although at the present time it is not in any programme for delivery. 5.22Due to its the proximity to distance from the internationally protected Special Protection Area along the Solent, which includes the Upper Hamble, an assessment will be required under the Habitat Regulations, and an Appropriate Assessment, before consent for the Bypass can be granted. 	County Council (as Highway Authority).
AM17	130	6.2.27	 recognised heritage value; 	To incorporate changes agreed in the Statement of Common Ground with Historic England.
AM18	157	6.4.54	Particular care is needed in Conservation Areas or in the vicinity of listed buildings, historic parks and gardens/battlefields.	To incorporate changes agreed in the Statement of Common Ground with Historic England.

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AM19	161 - 168	6.4.70 – 6.4.96	 6.4.70but are not subject to a statutorily designation 6.4.82 The special architectural or historic interest of conservation areas needs to be understood and articulated 	To incorporate changes agreed in the Statement of Common Ground with Historic England.	
			assets at risk through disc positively development so of the asset and, as a las	6.4.93 The Local Planning Authority will-use-proactively seek solutions for assets at risk through discussions with owners and willingness to consider positively development schemes that would ensure the repair and maintenance of the asset and, as a last resort, using its statutory powers to prevent the unnecessary loss of such buildings.	
			6.4.95 It is very important that changes affecting heritage assets do not harm their special interest significance and Policy DM28 applies to all designated and non-designated assets		
			6.4.96The extent of any harm will be weighed against the importance of the asset and the public benefits of the proposal		
AM20	180	7.14	The full approach agreed is set out in the Interim Solent Recreation Mitigation Strategy published in December 2014 and the City Council is working with the partnership towards a definitive mitigation strategy. The contributions collected will be used to implement the Strategy and will enable housing proposals to meet the requirements of the Habitat Regulations.	To clarify that the Interim Strategy will be replaced by the definitive strategy.	
AM21		Various	Delete interim when referring to Solent Recreation Mitigation Strategy	To clarify that the Interim Strategy will be replaced by the definitive strategy.	

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AM22	187	Appendix A Glossary	Add definition of gypsy and travellers:- Persons of nomadic habit of life whatever their race or origin, including such persons who on grounds only of their own or their family's or dependants' educational or health needs or old age have ceased to travel temporarily, but excluding members of an organised group of travelling showpeople or circus people travelling together as such. Add definition of travelling showpeople:- Members of a group organised for the purposes of holding fairs, circuses or shows (whether or not travelling together as such). This includes such persons who on the grounds of their own or their family's or dependants' more localised pattern of travel temporarily, but excludes Gypsies and Travellers as defined above. Amend definition of SINCs :	Updating to reflect Government policy.
			These are sites that have high nature conservation importance but are not covered by statutory national and international designations. These sites are identified by Hampshire County Council . <u>Non-statutory wildlife sites designated for their habitat and/or species interests against a set of criteria developed by Hampshire County Council, Natural England and the Hampshire & Isle of Wight Wildlife Trust. SINCs are put forward for selection and review by the Hampshire Biodiversity Information Centre.</u>	Change requested by HBIC as SINCs are identified / proposed by HBIC and ratified by the SINCs Advisory Panel (NE/HIWWT/HCC) and it is all the local

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to Document	Reason
			Add definition of Micro-energy generation: Microgeneration is the production of heat or power on a very small scale.	planning authorities who fund the work that HBIC does on SINCs not just HCC. To include matters raised during the Examination
AM23	196	Appendix D Monitoring Framework	Add introductory text at beginning of Appendix D: The Monitoring Framework sets out how the delivery of each policy will be monitored. The key aims of the policy (target/direction) are listed against how it will be monitored (indicator) and where the information will come from. The performance of policies will be reported as part of an Annual Monitoring Report at the end of each year. The spatial planning objectives follow the three main outcomes of the Community Strategy (Active Communities, Prosperous Economy, High Quality Environment); these are set out in full in Local Plan Part 1, Chapter 2. Each LPP2 policy will help to achieve one or more objectives as set out in the framework below. The framework also incorporates the monitoring requirements identified in the Sustainability Appraisal (SA/SEA). Where the SA/SEA identified significant effects, its resulting mitigation measures have been addressed as part of individual policy requirements where appropriate, and are therefore not repeated in the framework below.	Hearings To introduce and clarify the role of the monitoring framework

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to	Docum	nent			Reason
AM24	196	Appendix D Monitoring Framework Policy WIN1	Add in new indica TARGET/DIREC Protect and enhi- special character Winchester and setting Provide a range housing Provide sustaination transport options reduce carbon emissions	CTION ance er of its	these gro Net addi number of tenure. N affordab delivered rent/inter Affordab <u>Number</u> <u>complete</u> Travel pl improver developr Impleme	ons refused on bunds tional dwellings by of bedrooms, and Number and % of le housing d in total and for rmediate le Housing of extra care units ed ans and highways ments for major	SOURCEWCC - Planning refusals/appealsWCC/HCC WCC - Strategic HousingWCC -planning obligations data WCC/HCC monitoring of WTAP actions	Add in new indicator to monitor provision of specialist housing following the recommendations of the Equalities Impact Assessment (EQIA).
AM25		Appendix D Monitoring Framework Policy WIN8	housing in Stanmore	to read: Number types of homes p and size accordin number of	new provided ig to	WCC/HCC - annual monitoring WCC – Strategic Housing		Clarify monitoring requirements following the recommendations of the Equalities Impact Assessment (EQIA).

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to	Reason			
			New affordable housing	bedrooms including affordable housing numbers and %. Number of affordable homes delivered and percentage of total new houses provided.	<u>WCC/HCC -</u> annual monitoring WCC – Strategic Housing		
AM26		Appendix D Monitoring Framework Policy WIN10	Amend indicator Additional new housing in Abbotts Barton	to read: <u>Number of new</u> <u>homes provided</u> <u>and size</u> <u>according to</u> <u>number of</u> <u>bedrooms.</u>	WCC/HCC - annual monitoring		Clarify monitoring requirements following the recommendations of the Equalities Impact Assessment.

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to		Reason			
			New affordable housing. Provide about 37 affordable houses in the area, including 12 at Hillier Way	Number of affordable homes delivered and percentage of total new houses provided. Number of net additional affordable housing in the area and at Hillier Way	WCC/HCC – annual monitoring WCC – Strategic Housing			
AM27		Appendix D Monitoring Framework Policy BW2-3, WC1-4, WK2-3		Add source of information: WCC –quarterly reporting to the Solent Recreation Mitigation Partnership.				
AM28		Appendix D Monitoring Framework Policy SHUA1	Add new indicat <u>Mitigation of</u> <u>environmental</u> <u>impacts of</u> <u>housing</u> <u>developments</u> <u>under the</u> <u>Habitat</u> <u>Regulations</u> <u>(Solent</u>	or: <u>Number of new,</u> <u>additional</u> <u>dwellings</u> <u>permitted in the</u> <u>SRMS Charging</u> <u>Zone.</u> <u>Number of</u> <u>those dwellings</u> <u>which make a</u>	WCC –quarterly reporting to the Solent Recreation Mitigation Partnership.		To monitor implementation of SRMP under policy SHUA1.	

	Recreation Mitigation	financial contribution to			
	<u>SRMS)</u>	the SRMS. Number of those dwellings which provide alternative mitigation measures.			
Appendix D Monitoring Framework Policy DM1	Add in new indic Specialist housing	ator: <u>Number of Extra</u> <u>Care units</u> <u>completed each</u> <u>year</u>	WCC - planning permissions		Add in new indicator to monitor provision of specialist housing following the recommendations of the Equalities Impact Assessment.
	D Monitoring Framework Policy	Appendix D Monitoring Framework Policy	Appendix D Monitoring Framework PolicyAdd in new indicator:Specialist housingNumber of Extra Care units completed each	Appendix D Monitoring Framework PolicyAdd in new indicator:Specialist housingNumber of Extra Care units completed eachWCC - planning permissions	Appendix Add in new indicator: D Monitoring Framework Specialist Policy Number of Extra Care units completed each

Additional	Page	Section/	Amendments to Document	Reason
Modification	no	policy/		
Number		paragraph		
AM30		Policies Map 2	The instate area east of Main Road ấs countryside (edged red).	Land east of Main Road is subject to countryside policies and should be shaded green (this area was included in the settlement boundary in the Draft Local Plan but was removed in the Pre-Submission Plan).

Proposed Additional Modifications to Winchester District Local Plan Part 2: Site Allocations and Development Management

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to Document	Reason
AM31		Policies Map 6	ty the stings worthy the sting	To reflect changes between the Draft Local Plan and Pre- Submission.

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to Document	Reason
			Remove the green hatched 'KW1 proposed green infrastructure' area (edged	
			red) from the existing Eversley Park sports pitch.	
AM32		Policies Map 12	The second secon	To be consistent in approach with other open space sites outside settlement boundaries.

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to Document	Reason
			Remove DM4 notation (edged red) from outside settlement boundary and show area as subject to countryside policies (shaded green).	

Additional Modification Number	Page no	Section/ policy/ paragraph	Amendments to Document	Reason
AM33		Policies Maps 24, 25, 26	<text><figure></figure></text>	Clarification and because DM7 overlays part of WIN4, but is not visible on the map.

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